

# Welfare Effects of Dynamic Electricity Pricing

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**Abstract** We study the welfare effects of various dynamic electricity pricing schemes, including Real-Time pricing, Time-of-Use pricing, Critical Peak Pricing and Critical Peak Rebates (or “Demand Response”) by simulating the behavior of rational consumers under a set of scenarios. Allowing for realistic dynamic consumption models, we gain novel insights into the effect of intertemporal substitution on individual and social surplus. Defining the concept of a baseline-taking equilibrium, we are able to quantify the welfare implications of the adverse incentives associated with manipulating the Demand Response baseline.

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## 1 Introduction

Many economists have stressed the importance of dynamic retail pricing for the efficient and reliable functioning of electricity markets. Dynamic tariffs include general Time-of-Use tariffs (ToU), Critical Peak Pricing (CPP), historical-baseline-dependent Demand Response (DR), and real-time pricing (RTP). Economists are often particularly critical of DR programs, for giving consumers adverse incentives (double-payment and baseline inflation) that may make their individually optimal behavior detrimental to social welfare.

Policy-oriented discussions of dynamic pricing programs often stress the importance of load-shifting behavior, but economic evaluations of dynamic pricing typically assume a time-separable economy, precluding the possibility of intertemporal consumption substitution. Economic studies also typically assume simplified representations of retail tariffs. For example, the standard time-separability assumption precludes the representation of demand response or demand charges.

In this paper, we model prototypical rational electricity consumers, and formulate their consumption decisions under various dynamic pricing schemes as mathematical optimization problems. Based on historical data from California, we simulate a large number of different scenarios and quantify the average impact of various real and idealized electricity tariffs on social welfare. Our framework explicitly models intertemporal substitution of consumption. We introduce the concept of a “baseline-taking equilibrium,” and compute these equilibria, so that we can calculate the welfare impacts of baseline manipulation.

The organization of the remaining sections is as follows. We review the relevant literature in Section 1.1. We discuss our contributions to this literature in Section 1.2, and preview our main results in Section 1.3. In Sections 2 and 3, we describe the tariffs we simulate, and the consumer models that face these tariffs, respectively. In Section 4, we describe the data setting and parameters that determine certain aspects of the tariffs we simulate, and also the welfare metrics according to which we evaluate tariffs. In Sections 5 and 6, we describe our main findings, which divide respectively into a broad discussion of the determinants of efficiency and comparison across real and hypothetical tariffs in general, and the effects of DR and DR distortions in particular. Each of Sections 5 and 6 begins with a theoretical overview, followed by a summary of the results of our relevant simulations. Finally, in Section 7, we discuss policy implications, modeling limitations, and possible future research directions. Further details are provided in the Appendices, as well as in the code repository, accessible at <https://github.com/Balandat/pyDR>.

### 1.1 Related Literature

Our research relates to three main strands of literature. Two strands are in economics: treating the efficiency of various retail electricity pricing schemes in general (Section 1.1.1), and distorted incentives from baseline-dependent demand response programs in particular (Section 1.1.2). The third strand studies engineering models of energy consumers (Section 1.1.3).

### 1.1.1 Efficiency of Retail Pricing in General

The problem of economically efficient retail pricing of electricity is one of the core instances of the “peak-load pricing” problem: how to optimally price a non-storable good subject to fluctuating demand, produced by a regulated monopolist that faces a production capacity constraint and a break-even revenue requirement. Crew et al. (1995) provide a classic survey of this literature. They characterize the optimal markups of retail prices over marginal operating costs that may be required to pay for capacity costs and other fixed costs under linear pricing, and discuss extensions and related settings.

The most fundamental conclusion of the economics of electricity pricing is that for consumers who behave according to standard economic models, the most efficient (or “first-best”) outcome occurs when they face a Real-Time Price (RTP) equal to the time-varying social marginal cost (SMC) of generating electricity, including the costs of externalities like Greenhouse Gases (GHGs) and other pollutants.

Borenstein and Holland (2005) discuss the effects of real-time metering and pricing on the efficiency of retail competition in restructured electricity markets, particularly when some fraction of customers remain in flat tariffs. They give a theoretical argument that, while retail competition results in the efficient outcome when all customers face real-time prices, when some or all remain in a flat tariff, competition fails to achieve the second-best outcome; and nor does it provide optimal incentives for the marginal adoption of real-time metering.<sup>1</sup> More relevant to our concerns, they also provide simulation-based estimates of the welfare gains and cost savings from three different penetration levels of real-time pricing, in a long run competitive equilibrium simulation model, using data from 1999-2003 in California. Borenstein (2005) elaborates further on these simulation results and the underlying data and methodology, and also discusses the much smaller gains that can be obtained from time-of-use pricing in this model, under various rules determining how fixed costs are collected through volumetric adders.<sup>2</sup> In energy and capacity cost terms (disregarding operating reserves, producer market power, and other complicating factors), he estimates the gains from introducing RTP in California to be on the order of hundreds of millions of dollars annually, or 5-10% total customer bills, and those from ToU to be about 20% as large.<sup>3</sup>

Joskow and Tirole (2006) analyze several economic environments, including those of Borenstein and Holland (2005), and challenge some of the latter’s modeling assumptions together with their corresponding conclusions. For our purposes, most relevant is their demonstration that Borenstein and Holland (2005)’s theoretical inefficiency results stem from the restriction to linear (i.e. volumetric) tariffs. Joskow and Tirole conclude that retail competition with flat two-part pricing (a

<sup>1</sup> Second-best settings are settings where some constraints on policy make the otherwise unconstrained socially optimal solution infeasible. In this case the constraints are that consumers are subject to linear pricing, and that some fraction of customers are on flat-rate pricing instead of RTP.

<sup>2</sup> Transmission and distribution (T&D) are assumed to be passed through to customers as a time-invariant \$40/MWh charge.

<sup>3</sup> Borenstein and Holland (2005)’s constant-elasticity demand model implies that that total surplus is infinite, so they consider absolute gains in surplus and cost savings, and as a fraction of customer bills (system cost plus \$40/MWh T&D costs, in his model).

lump-sum access charge plus a linear, per MWh charge, that is constant across hours) can achieve the second-best optimum.

Borenstein (2009) provides a less formal, more policy-oriented discussion of various types of retail tariffs, including RTP, ToU, demand charges, critical peak pricing (CPP), interruptible service contracts, and baseline-dependent demand response. He estimates, based on wholesale price statistics, that ToU prices can reflect at most 6-13% of wholesale price variation in California (see his footnote 8). Hogan (2014) observes that this fraction of wholesale price variation that is “explained” by hourly or ToU indicator variables (the R-squared from a linear regression model) is an approximate index for the fraction of welfare gains that can be obtained by switching a group of consumers from a flat tariff to a ToU tariff, as compared to switching from flat to RTP. In the case of PJM, Hogan reaches an more pessimistic estimate of the gains achievable by ToU than Borenstein (2005).

Jacobsen et al. (2016), studying second-best Pigovian taxation of environmental externalities, establish conditions under which formulas for deadweight loss itself, rather than the ratios of deadweight losses given by Hogan’s index, can be expressed as functions of summary statistics from such regression analyses. As a preliminary step in their analysis, they present a standard expression for the deadweight loss due to suboptimal linear prices, based on Harberger (1964)’s seminal “welfare triangle” analysis: the deadweight loss is the demand-derivative-weighted sum of squared differences of retail prices from social marginal costs (Equation 6 in our Section 5.1).<sup>4</sup> Hogan’s index corresponds to the special case in which demand derivatives are constant but unknown, and the average markup in each ToU is zero. Their formula has the advantage of being applicable to any linear pricing scheme, whereas Hogan’s index is applicable only to comparing the just mentioned second-best scheme, ToU with zero average markup, with the first-best: RTP with zero markup.<sup>5</sup> The assumption of zero average markup is restrictive, because political and other normative constraints seem to prevent utilities from collecting transmission and distribution (T&D) costs entirely through fixed “meter” charges.<sup>6</sup>

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<sup>4</sup> This standard Harberger triangle analysis assumes linear demand functions and constant marginal costs. Therefore, it does not take into account long-term equilibrium effects on the capital stock, as Borenstein and Holland (2005) do. Also note that this formula only applies when zero lower bounds on consumption are not binding.

<sup>5</sup> Jacobsen et al. (2016)’s primary focus is the same as the assumed setting of Hogan’s index, however: welfare losses from second-best pricing, particularly of externalities. Note that these results probably also apply to two-part pricing, to the extent that the access fee is small enough that it doesn’t deter consumption. However, Ito (2014)’s observation that consumers seem to respond to average prices rather than marginal prices throws this conventional “marginal” approach into question. For this and similar reasons, we interpret our results as pertaining to idealized rational consumers, rather than consumers as they currently are.

<sup>6</sup> Joskow and Tirole (2006) argue that some fixed costs are already collected through lump-sum charges, so that the need to recoup fixed costs should not prevent efficient, marginal-cost-based pricing. However, Borenstein (2016) points out that determining the appropriate share of system-wide fixed costs for each consumer seems to require arbitrary cost-allocations that are hard to square with normative principles. This is particularly the case for business customers, since companies can have radically different sizes. This difficulty provides an argument in favor of volumetric collection of some portion of fixed costs, despite the resulting economic inefficiency.

### 1.1.2 Demand Response incentives in particular

Many economists have argued that demand response is a poor substitute for real-time pricing in terms of economic efficiency (Wolak et al., 2009; Chao and DePillis, 2013; Borenstein et al., 2002; Bushnell et al., 2009a; Borenstein, 2014). Borenstein (2014) criticizes it for giving incentives that vary drastically about the baseline quantity: if the participant’s demand is too great during a DR event, then it faces no incentive to conserve at all. This is a consequence of the fact that DR is designed as a risk-free, “carrot-only” incentive program, rather than a “carrot-and-stick” incentive Alexander (2010): customers are encouraged to change their behavior, but they face only an “upside” incentive from the status quo.

DR programs also give consumers two distorted incentives that are principal foci of the current study. The “double-payment” distortion is the excessive incentive for demand reduction during DR events that results from the fact that DR participants not only receive the wholesale price per unit reduction, but also avoid paying the retail price, which already includes an estimate of the wholesale price. The “baseline-inflation” distortion is the perverse incentive that consumers are given to increase their consumption in hours that they anticipate may determine the baseline for an upcoming DR hour, in order to increase their DR payment.

Chao and DePillis (2013) analyze these two incentive effects by characterizing the stationary Markov equilibrium of a dynamic model in which the consumer’s utility is a sum over concave, temporally independent stage utility functions, and DR participation is compulsory once enrolled.<sup>7</sup> They show that both double-payment and baseline inflation result in inefficient consumption levels in their model. In a case of static linear demand and supply, they demonstrate that without baseline inflation (i.e. under a “contractual baseline”), the effect of the double payment distortion is that a demand response policy only improves efficiency when DR events are called when the wholesale market price is at least twice the retail rate (their Section 4.1).

### 1.1.3 Engineering / HVAC Literature

In the engineering literature, authors have proposed and studied relatively sophisticated consumers and developed algorithms for computing optimal behavior in the face of different pricing schemes. Zavala (2013) focuses on buildings as consumers and gives a comprehensive overview of real-time optimization strategies under dynamic prices. The problem of optimally scheduling different loads of a single consumer, such as electric appliances, is particularly well studied; see e.g. Chen et al. (2012) and Tsui and Chan (2012). However, while authors consider a variety of dynamic pricing schemes (Vardakas et al., 2015), results on the welfare effects of existing dynamic policies under historical data are hard to find. Also, there does not seem to be any study of the impact of adverse incentives on social welfare. A number of authors have focused on developing new pricing schemes based on maximizing social welfare, see for example Shi and Wong (2011); Singh et al. (2011); Dong et al. (2012); Samadi et al. (2012); Yang et al. (2013). Others

<sup>7</sup> When we say that DR is compulsory, we mean that the consumer receives a DR payment which is the reduction from baseline times the wholesale price, even if this quantity is negative. That is, Chao and DePillis’ formulation assumes away the problem of discontinuous incentives noted by (Borenstein, 2014).

considers the relationship between electricity retailer and consumers in a principal-agent framework (Zugno et al., 2013; Balandat et al., 2014), from which we take inspiration in formulating our mixed-integer optimization problem. However, these approaches typically result in very complicated pricing mechanisms that are very far from current policy.

## 1.2 Main Contributions of This Work

### 1.2.1 Relation to extant literature

Our study examines the welfare effects of a number of different real and hypothetical tariffs, for two principal electricity consumer models. Our Quadratic Utility (QU) model represents a generic consumer with a separate demand curve for each time stage, like those from Borenstein and Holland (2005) and Chao and DePillis (2013); but by incorporating a physical model of a battery, we further endow this consumer with an ability to engage in intertemporal substitution. The second model represents an agent operating a commercial building electric Heating, Ventilation and Air Conditioning (HVAC) system, who seeks to minimize total expenditures, subject to maintaining the building’s internal temperature within time-dependent comfort constraints.

We complement the simulation analysis of Borenstein and Holland (2005) by studying the welfare effects of a range of real and realistic tariffs, represented in fine-grained detail. The type of analysis in Borenstein and Holland (2005) does not incorporate critical peak pricing, demand charges, or baseline-dependent demand response, and since the latter two features involve intertemporal coupling (as opposed to simple linear prices), it cannot be extended to incorporate them. Using the preliminary results in Jacobsen et al. (2016), we show that making the assumption of zero average markup (Hogan, 2014) can be quite misleading, particularly given the large markups over social marginal costs in the real tariffs we study.<sup>8</sup> We assess the gains from real-time pricing, various time-of-use tariffs, CPP, and DR; and show that under the standard model (without intertemporal substitution), high volumetric markups are a much greater contributor to deadweight loss than is the absence of real-time pricing, at least for realistic tariffs and data drawn from the contemporary greater San Francisco Bay Area. But our simulation results indicate that real-time pricing becomes more important as the capacity for consumption substitution increases.

We complement the analysis of Chao and DePillis (2013) with a more detailed and accurate representation of demand response revenues, which, due to the voluntary nature of participation, are non-convex in the consumption quantity.

Perhaps the most significant advance in our approach, vis-à-vis the literature described above, is that our models incorporate realistic intertemporal consumption substitution: shifting energy through time either with a battery, or with the

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<sup>8</sup> While it is not a focus of ours, according to our data, optimal ToU pricing would reduce deadweight loss from the optimal flat tariff by only 2-3%, assuming the current PG&E ToU periods, and a consumer with the same demand-derivatives in every period.

inherent thermal inertia of a building and its air volume.<sup>9</sup> This is especially significant because one of the key policy rationales for DR and other time-varying tariffs programs is to incentivize “load shifting” (Faruqui et al., 2012): incentives reflecting scarcity might not merely prevent an act of consumption, but might result in it being rescheduled.<sup>10</sup> We think it is important, especially given advances in automation technology,<sup>11</sup> to consider how the dynamic nature of consumption may interact with dynamic tariffs.

A shortcoming of our approach, compared to Borenstein and Holland (2005), is that we have no representation of the supply side. We take historical market prices as fully representing the supply side, whereas Borenstein and Holland model the supply mix and market equilibrium. This means that our simulation results are best interpreted as showing the marginal effects of shifting a single consumer, or a small group of consumers, between tariffs, without thereby affecting the supply side. Another shortcoming of our approach, particularly in comparison to Chao and DePillis (2013), is our assumption of perfect foreknowledge of wholesale prices and thus the timing of DR events.

Our work bridges the gap between the economics and engineering literatures, while making important contributions to both fields: On the one hand it enriches the economics and policy literature by extending existing analyses to more realistic consumption models that allow true inter-temporal substitution, and by defining the novel baseline-taking equilibrium concept that allows to evaluate the cost of manipulation of the DR baseline. On the other hand, our work contributes to the engineering literature by developing a novel optimization formulation that allows us to endogenize the DR baselining methodology currently in use by CAISO, and by making available a software package that allows researchers to easily apply our economic analyses to a variety of engineering-style consumption models.

### 1.3 Executive summary of results

Using historical data from California including real-time prices, weather, and representative consumption to calibrate our models (see Appendices B and D), we provide estimates of the welfare effects of various dynamic pricing policies, and in our Quadratic Utility model, assess their dependence on the elasticity and substitution capacity of demand.

In Section 5.1, we show that in our data setting, according to a standard analysis of tariff efficiency which ignores intertemporal substitution (essentially, our QU model with no battery), the deadweight loss is mostly due to the high average level of markups, rather than tariffs’ failure to co-vary in real time with social marginal costs. However, as we introduce and increase the capability of intertemporal substitution, the average markup has less of an impact on total

<sup>9</sup> While Chao and DePillis (2013) analyze a dynamic equilibrium, dynamics only enter into their model through the baseline-formation process itself, rather than in the internal state of the consumer.

<sup>10</sup> Herter and Wayland (2010) provide empirical evidence for load shifting among residential customers in the California Statewide Pricing Pilot, a critical peak pricing experiment.

<sup>11</sup> Bollinger and Hartmann (2015) and Harding and Lamarche (2016) both find that automation technology, in particular “smart” thermostats, provides significant reductions of peak load.

welfare, and real-time pricing becomes relatively more important (Section 5.2). We also show how ToU and RTP tariffs whose price ratios do not reflect the ratios of social marginal costs create inefficient load-shifting incentives for customers who can intertemporally substitute, with the result that having a battery can be socially destructive.

In Section 5.3 we perform a comprehensive comparison of the simulation results for general tariff types. The most salient patterns are that welfare effects generally scale approximately linearly with elasticity, because the effects of tariff differences are mediated by their effects on consumption quantities<sup>12</sup>; and that the larger efficiency effects are typically across tariffs, rather than from adding DR or peak day pricing to a tariff (except for PDP in the A-6 ToU tariff). For example, the A-6 ToU induces quite low social welfare in our QU model without a large battery, mostly because the extremely high prices over-penalize consumption during peak ToUs. But with a large battery, the A-6 ToU tariff becomes more efficient; not because the consumer is using the battery efficiently, but because the battery is encouraging it to take advantage of low off-peak prices to consume more.

In the QU model, real-time pricing tariffs are generally much more efficient than all actually existing tariffs. For a typical business consumer with an annual bill of \$4,010 annually and elasticity  $E_d = -0.1$ , our “A-1 RTP” tariff achieves welfare gains of \$66 annually with no battery, and \$357 annually with a medium battery. The greatest gains achieved by (arguably) non-hypothetical tariffs in those settings are \$8 and \$69 respectively, from the A-1 ToU tariff with baseline-taking demand response. (All benefits are all calculated relative to the benchmark of the “vanilla” A-1 tariff, on which this consumer model is calibrated.)

In the QU model, the effects of PDP and DR are quite small without a battery. For example, for a typical business consumer with an annual bill of \$4,010 annually and elasticity  $E_d = -0.1$ , the benefits are positive but negligible, from \$1-\$10 annually. The no-battery welfare effects scale approximately linearly in elasticity. With a medium battery (with similar specifications as a Tesla PowerWall battery), the benefits of DR are between \$40 and \$80 annually, with baseline manipulation cases typically falling toward the lower end of the range; and PDP saves nothing in the A-1 ToU, and \$28 annually in the A-6 ToU.

But in the HVAC case, aggressive ToU tariffs (the A-6 and E-19 ToU) are competitive with some RTP tariffs in terms of social welfare, due to large capacity cost savings. DR and critical peak pricing programs typically have beneficial welfare effects, and the latter significantly reduce consumers’ contribution to long-run capacity costs. Tariffs from the A-1 ToU with peak day pricing, E-19 ToU tariffs, and our hypothetical A-1 RTP tariff all achieve cost savings between \$12,000 and \$22,000 annually compared to the “vanilla” A-1 tariff, which has baseline generation cost of \$68,100, and consumer expenditure of \$146,795. These large effects reflect the high degree of flexibility of our HVAC system. DR typically achieves cost savings of \$2,000-\$7,000 annually depending on the base tariff, and PDP delivers smaller benefits, from \$0-\$300, except in the A-1 ToU, where it achieves a surprisingly large benefit of \$12,439, entirely due to reduced capacity costs.

In Section 6 we focus on the welfare effects of DR and DR distortions. We compute the welfare effects of the double-payment incentive in our simulation

<sup>12</sup> This result is exact for the quadratic utility model in absence of a battery: see equation (6).



scenarios; and, by formulating the concept of a “baseline-taking equilibrium,” we similarly compute the welfare effects of DR baseline manipulation. In the quadratic utility model under a realistic tariff, demand response has negligible effects without a battery. With a medium battery, DR generates welfare improvements on the scale of 1-2% of annual customer expenditures (or 3-6% of capacity plus generation costs), but the adverse incentives reduce the benefits toward the lower end of that range. With a large battery, the welfare benefits are slightly larger without manipulation, but with manipulation, DR becomes destructive, making demand response destructive to social welfare overall. In the HVAC model, demand response creates much larger benefits, on the order of 10% of the social cost of generation plus capacity. Surprisingly, the “adverse incentives” of DR can actually be beneficial in a realistic tariff; but in a theoretical case with zero average markup, the adverse incentives are destructive, so much so that the net effect of DR becomes negative.

Finally, we argue (at the end of Section 5.2) that a battery may be a worthy investment for the QU consumer under an RTP tariff, but that under currently realistic ToU and DR tariffs, the benefits of a battery do not reliably justify the cost, and may even be negative. Therefore, we would argue that programs to subsidize on-site battery deployment are unadvisable until tariffs are reformed to give reliably efficient incentives.

## 2 Electricity Tariffs

Economists typically advocate for real-time pricing, on the basis of economic efficiency (Borenstein, 2005). However, very few consumers seem to have the sophistication and motivation to make consumption decisions based on real-time prices, such that exposure to unpredictable prices and bills would be worthwhile — as of 2012, only two utilities offered retail RTP plans (Faruqui et al., 2012). Regulators and consumer advocates are wary of requiring or defaulting their constituents into programs with volatility and unpredictable bills, or exposing sub-populations to retail rates that would be higher than under the status quo (Alexander, 2010; Faruqui et al., 2012). As a result, a number of alternatives have been introduced that can be seen as striking a risk-reward tradeoff that is intermediate between traditional flat-rate pricing and RTP, capturing some of the variability in the cost of energy, while avoiding the unpredictability (Faruqui et al., 2012). We provide a brief summary of these alternatives here; the interested reader can refer to Borenstein (2009) or Faruqui et al. (2012) for a more thorough overview.

ToU tariffs are one such alternative, under which customers pay different rates in different periods, classified by season, work day vs holiday or weekend, and time of day. In theory, ToU prices can be interpreted as composed of an estimate of the conditional expectation or conditional weighted average of wholesale prices during the respective ToU (Hogan, 2014), plus a markup to recoup additional costs. These additional costs might include the provision of peak capacity, and fixed costs that are not necessarily proportional to the customer’s quantity of energy consumption, such as administrative and transmission and distribution costs.

Demand charges are charges proportional to the customer’s maximum demand (in kW), typically averaged over a fifteen minute period. There are several possible rationales for applying demand charges, although Borenstein (2009) is very skeptical that any is economically satisfactory. One justification is that demand charges

help manage peak demand, since ToU pricing does not capture any of the considerable residual cost variation during the peak ToU (Borenstein, 2009). However, this problem would be better addressed with critical peak pricing. Another rationale is that peak demand is a proxy for the cost a customer imposes on the system for distribution capacity. Perhaps the best explanation for the existence of demand charges is simple historical entrenchment: Arthur Wright invented the “electric maximum demand indicator” in 1902 (Wright, 1902), and advocated vigorously on behalf of demand charges. His technology offered an approximate solution to managing peak electric load almost a century before the widespread adoption of real time meters (Faruqui, 2015).

Critical Peak Pricing (CPP) is another alternative: under CPP, higher prices are charged in a small subset of hours, but the particular times are determined on relatively short notice (e.g., the 20 hours of the year with the highest anticipated prices). Under standard CPP, the peak price is known at the beginning of the season; under variable peak pricing, the critical peak prices determined close to real-time, and are related to LMPs. CPP is often combined with ToU pricing.

Finally, in Demand Response (DR) programs, consumers are rewarded for their “reduction” in consumption with respect to some baseline.<sup>13</sup> A DR policy can be combined with any of the above tariff types.

We use the terms “markup,” “volumetric adder,” and, in Section 5.1, “pricing error,” almost interchangeably. Generally the markup is the retail price minus the wholesale price, and “volumetric adder” is a common term in the electricity industry for the markup per unit energy. The pricing error is the difference between the retail price and the social marginal cost, which, technically speaking, is the markup minus externality costs.

#### *Tariffs used in our Simulations*

In our analysis, we focus on a number of commercial tariffs offered by PG&E in Northern California, as well as several hypothetical tariffs. The actually existing tariffs include the A-1, A-1 ToU, A-6 ToU, A-10, the A-10 ToU, and the E-19 ToU tariffs, which we briefly outline in the remainder of this section. We refer the reader to PG&E’s documentation<sup>14</sup> for more detail.

The A-1 tariff is a “small general service” flat rate tariff. It charges one energy charge (i.e. per kWh) for all Winter periods, from November 1 to April 30, and another rate that is approximately 50% higher for all summer periods. However, the A-1 is not open to customers with a maximum demand of 75 kW for three months in a row, or to newly connecting customers with smart meters. The A-1 ToU is new small general service time of use (ToU) tariff, meant to replace the A-1. Like all PG&E ToU tariffs, in the summer A-1 ToU has on-peak, part-peak, and off-peak energy charges, and for the winter it has part- and off-peak charges. Within each season, the difference between the highest and lowest energy rates is about 20%, and the ratio of average summer to winter rates is similar to the original A-1.

<sup>13</sup> Borenstein (2009) uses the more specific term Critical Peak Rebates, but we use the term “DR”, even though it is sometimes used to refer to a wider class of programs, as the latter term is more commonly applied.

<sup>14</sup> Pacific Gas and Electric Company (b), <http://www.pge.com/tariffs/electric.shtml>

The A-6 ToU is a ToU tariff that more aggressively incentivizes load shifting. The summer peak price is \$0.60 / kWh, four times the summer off-peak price. Off peak prices are lower than those under A-1 ToU.

The A-10 tariff is similar to the A-1, except that it also has a demand charge. In turn the energy charges are lowered, relative to the A-1. The demand charge is meant to be a simple proxy for the contribution to system peak, which, in theory, would ensure that consumers face the appropriate price signals for contributing to the need for marginal system capacity expansion, although it has been criticized by some as being ill-suited to that goal (Borenstein, 2005).

Finally, the E-19 tariff combines the aggressive ToU pricing of the A-6—with a summer peak energy rate more than four times the summer off-peak rate—with the demand charge. It has the lowest off-peak rates of any of the tariffs. Further, it has a more elaborate demand charge formula: in the summer, there are separate charges proportional to the highest 15 minute power draw in a on-peak period and part-peak period respectively, and there is also an additional charge proportional to the maximum of the two power draws just mentioned.

The ToU tariffs (A-1 ToU, A-6 ToU, A-10 ToU, and E-19 ToU) all allow for CPP. In particular, PG&E’s Peak Day Pricing (PDP) program is an optional rate offered to consumers already on one of the ToU tariffs that provides a discount on regular summer electricity rates in exchange for higher prices during nine to 15 peak pricing event days per year. Under PDP, PG&E has the right to call between 9 and 15 PDP events, on a day-ahead basis. On a PDP day, a substantial adder, between \$0.60 and \$1.20, is added to energy charges between 2-6 pm. In exchange, customers are offered reductions in both their off-peak energy charges and in their demand charges. Our simulations include PDP events on the days that they actually occurred. We treat peak day pricing and demand response as exclusive alternatives.<sup>15</sup>

We also consider three hypothetical tariffs: the SMC RTP tariff, the A-1 RTP tariff, and the Opt Flat tariff. The SMC RTP tariff consists only of an energy charge, equal to the time-varying social marginal cost (SMC), that is, the LMP, plus the Social Cost of Carbon (see Appendix C.2). Capacity costs and non-GHG externalities are not included in these SMCs. The A-1 RTP tariff is more realistic RTP tariff, which adds LMPs to the A-1 “non-generation rate.” The non-generation rate is the surcharge charged to customers of Community Choice Aggregator as an estimate of the transmission and distribution cost allocation that those customers must pay to (Pacific Gas and Electric Company, a). However, we should note that the A-1 RTP tariff has a much lower average price than actually existing tariffs, because the imputed generation portion that we remove from the A-1 tariff to get the non-generation rate is actually much larger than average LMPs (this is evident by comparing tables 2 and 3 below).

The Opt Flat tariff is a flat tariff equal to the average SMC. This is the optimal flat tariff for a time-separable demand system with identical demand derivatives in every period.

We simulate DR in the Opt Flat tariff, but no DR, or peak-day pricing, in either of the RTP tariffs.

<sup>15</sup> PG&E allows simultaneous (“dual”) participation in both programs, but only if the DR is a “day-of” capacity program, rather than a day-ahead energy program. (Pacific Gas and Electric Company, 2011).

### 3 Consumption Model

In this section we provide a brief overview of the consumption models in our study. We think of such models as consisting of two parts: a basic expenditure model and an electricity consumption model. The expenditure model describes the generic costs associated with consuming electricity under various tariffs,<sup>16</sup> while the electricity consumption model captures the specifics of the consumer’s utility function, constraints, and dynamics. This modular framework allows us to easily incorporate different types consumers and to analyze how this drives the welfare effects.

We assume that utility is quasi-linear, so that the overall utility of a risk-neutral consumer is  $V = U - E$ , where  $U$  is the total consumption utility (given by the electricity consumption model) and  $E$  is the total expenditure.

#### 3.1 Expenditure Model

A customer’s expenditures over  $T$  periods under a given retail tariff are given by

$$E = FC + \sum_{t=1}^T \left( p_t^R q_t - \mathbf{1}_{\{t \in \mathcal{E}\}} p_t^{DR} DR_t \right) + DC \quad (1)$$

where  $FC$  are the tariffs total fixed charges over all periods,<sup>17</sup> and  $q_t$ ,  $p_t^R$ , and  $p_t^{DR}$  are the electricity consumption (in kWh), retail energy charge, and demand response reward<sup>18</sup> (in \$/kWh) in period  $t$ , respectively. Further,  $\mathcal{E}$  is the set of DR periods, and  $DC$  are the total demand charges accrued over all periods. For each period  $t \in \mathcal{E}$  the quantity  $DR_t = q_t^{BL} - q_t$  is the “reduction” in electricity consumption with respect to the baseline value  $q_t^{BL}$ , based on which the consumer is compensated if it participates.<sup>19</sup> For the sake of simplicity, our expenditure model assumes that the revenues that a DR provider gets under FERC Order 745 are passed on directly to the DR participant.

Various baselining methodologies for Demand Response have been proposed and are used by different ISOs. In this paper, we will focus on the so-called “10 in 10” baseline used by CAISO detailed in Appendix A, under which  $q_t^{BL}$  essentially is the average consumption during the same hour of the day over a number of recent non-event days.<sup>20</sup> Demand charges, if part of the tariff, are typically high linear prices on the customer’s peak power consumption during each month (or they may be specific to each ToU of each month: see Section 2), averaged over an hourly or quarter-hourly period.

<sup>16</sup> Accounting for things like demand charges, PDP credits, and DR reward payments.

<sup>17</sup> e.g. daily meter charges, processing and billing charges, etc.

<sup>18</sup> Here  $p_t^{DR} = p_t^W$  for standard DR rewards, and  $p_t^{DR} = p_t^W - (p_t^R - p_t^{T\&D})$  for LMP-G rewards, which have been proposed to reduce the “double payment distortion (see Section 6).

<sup>19</sup> See Appendix A for details on how the consumer’s problem can be formulated as a mixed-integer optimization problem.

<sup>20</sup> For simplicity, we do not perform the so-called Load Point Adjustment (LPA) (Coughlin et al., 2008). A multiplicative LPA would be difficult or impossible to implement, because it would introduce a ratio of decision variables into the constraints. But an additive LPA would be straightforward to implement.

In general, the times at which DR events take place are unknown to the consumer a priori, at least until a certain period (e.g. 24 hours for day ahead warning) before the event. Moreover, if the DR rewards depend on the real-time or hour-ahead LMP, there is uncertainty about the marginal benefit of reducing consumption during a DR event, even if the period of the event is known. Thus in reality a utility-maximizing consumer faces a stochastic optimization problem that includes her beliefs about both the probability of a DR event occurring and the marginal reward in every period. As such a problem appears intractable without making additional modeling assumptions, we for simplicity consider the benchmark case where the periods and rewards of the DR events are known a priori for the entire simulation horizon.

**Assumption 1 (A priori knowledge of DR events)** *The set  $\mathcal{E} \subset \{1, \dots, T\}$  of DR events as well as the associated demand response rewards  $p_t^{DR}$  for  $t \in \mathcal{E}$  are known to the consumer in period  $t = 0$ .*

Under Assumption 1, the consumer has perfect knowledge of the effect of its consumption choices on the amount of DR rewards received. Intuitively speaking, this will over-emphasize a consumer's potential to benefit from artificially inflating their baseline in order to maximize DR payoffs, as doing so in the presence of uncertainty is typically a much less compelling strategy.<sup>21</sup>

### 3.2 Electricity Consumption Model

We capture the dynamics of the consumption model (and thus the potential for inter-temporal substitution) using the language of dynamical systems. In order to obtain a tractable optimization problem, we restrict ourselves to linear dynamical systems.<sup>22</sup> Specifically, we consider a generic electricity consumer with an internal state  $x_t \in \mathbb{R}^{n_x}$  that evolves over time according to a discrete-time linear time-invariant (LTI) system of the form:

$$x_{t+1} = Ax_t + Bu_t + Ev_t \quad (2a)$$

$$y_t = Cx_t + Du_t \quad (2b)$$

$$q_t = c_q u_t. \quad (2c)$$

Here  $u_t \in \mathbb{R}^{n_u}$  denotes the vector of inputs,  $y_t \in \mathbb{R}^{n_y}$  is the vector of outputs, and  $v_t \in \mathbb{R}^{n_v}$  is a vector of disturbances. We assume that  $v_t = \hat{v}_t + \nu_t$ , where

<sup>21</sup> However, we cannot easily claim the solution under Assumption 1 as an upper bound on the effects of artificial baseline inflation (at least in an almost sure sense), as suboptimal decision-making due to false beliefs in the presence of uncertainty potentially may yield better outcomes for the individual than the expectation-maximizing strategy. We plan to investigate this further in the future.

<sup>22</sup> To simplify notation we focus on time-invariant systems, noting that the extension to time-varying systems is straightforward. Since our optimization formulation already includes integer variables, it would be relatively easy to extend our framework to piece-wise affine (PWA) dynamical systems. This increased generality would allow to include approximations to non-linear models that better capture the dynamics of certain systems. For example, Aswani et al. (2012) argue that PWA systems can provide a more accurate representation of the dynamics of HVAC systems in different operating regimes. To simplify exposition, we will focus on linear dynamical systems in this paper.

$\hat{v}_t$  is the disturbance forecast and  $\nu_t$  is a random vector representing the forecast error. The initial state  $x_0$  at time  $t = 0$  is known. The system matrices  $A \in \mathbb{R}^{n_x \times n_x}$ ,  $B \in \mathbb{R}^{n_x \times n_u}$  and  $E \in \mathbb{R}^{n_x \times n_v}$ , which describe the state evolution, and the output matrices  $C \in \mathbb{R}^{n_y \times n_x}$  and  $D \in \mathbb{R}^{n_y \times n_u}$  are also known. Finally,  $c_q \in \mathbb{R}^{1 \times n_u}$  is vector mapping control input to power consumption, implying that the energy consumption  $q_t$  in period  $t$  is linear in the control  $u_t$ . While this assumption is somewhat restrictive, it still allows for a wide range of interesting and relevant consumption models.<sup>23</sup> Stacking states, controls and outputs, respectively, we can write  $\mathbf{x} := [x_0^\top, \dots, x_T^\top]^\top$ ,  $\mathbf{u} := [u_0^\top, \dots, u_{T-1}^\top]^\top$  and  $\mathbf{y} := [y_0, \dots, y_T]^\top$ .

Typically there will be some hard constraints on the system's control input  $u$ , due for example to actuator limits. Moreover, physical limits as well as safety considerations impose hard constraints on the state  $x$  and the output  $y$ . We assume that these constraints are linear in state and control and thus can be expressed as

$$F\mathbf{x} + G\mathbf{u} \leq \mathbf{0} \quad (3)$$

where  $F$  and  $G$  are appropriate matrices.<sup>24</sup> Note that this formulation allows for a wide range of constraints, from simple box constraints over complicated polytopic constraint sets to inter-temporal constraints, for example in the form of budget constraints on the control input, or an overall target production quantity in a production model. As with the uncertainty about DR events, we in this initial work for simplicity choose to ignore the forecast errors:

**Assumption 2 (Absence of Forecast Errors)** *There are no errors in the disturbance forecast, i.e.,  $\nu_t \equiv 0$ .*

Under Assumption 2, the dynamics (2a) can also be included into the constraints (3).

Compared to the fidelity and generality of the consumption models that have been used in the economics literature, our formulation allows for a broad range of more realistic models. We describe the two models for which we obtain our simulation results in the following.

### 3.2.1 Quadratic Utility (QU) with Battery

The first model we consider is a consumer that derives a quadratic utility (QU) from electricity consumption in each time period, giving rise to a standard linear demand curve for each period. We augment this system with a battery that allows for energy storage and thus enables intertemporal substitution. The consumer who consumes quantity  $\tilde{q}_t$  in period  $t$  at price  $p_t^R$  derives stage utility

$$U_t(q_t) = a_t \tilde{q}_t - \frac{1}{2} b_t \tilde{q}_t^2 - p_t^R \tilde{q}_t \quad (4)$$

so that  $U = \sum_{t=1}^T U_t(\tilde{q}_t)$ . The parameters  $a_t$  and  $b_t$  are calibrated based on observed consumption levels of a sample of consumers under the A-1 tariff, positing

<sup>23</sup> Requiring the consumption to be linear in the control has to do with how we formulate the participation decision during Demand Response hours, which relies on this linearity.

<sup>24</sup> Constraints on the output  $\mathbf{y}$  can clearly be written in this way as well.

an elasticity of demand (see Appendix B.1 for details). We model the battery as a simple continuous-time first-order linear system given by the ODE

$$\dot{x}_\tau = -\frac{1}{T_{\text{leak}}}x_\tau + \eta_c u_{1,\tau} - \frac{1}{\eta_d}u_{2,\tau}. \quad (5)$$

Here  $x_\tau$  is the battery charge (in kWh) and  $u_{1,\tau}$  and  $u_{2,\tau}$  are the charge and discharge power (in kW) at time  $\tau$ , respectively. Further,  $T_{\text{leak}}$  is the leakage time constant and  $\eta_c$  and  $\eta_d$  are the charging and discharging efficiencies of the battery, respectively. The discrete-time battery model of the form (2) is obtained by discretizing (5) under zero-order hold sampling. The energy drawn from the grid in period  $t$  is  $q_t = u_{1,t} + u_{3,t}$ , where  $u_{3,t}$  is the energy that is consumed directly, and  $u_{1,t}$  is the energy used for charging the battery. The total amount of electricity consumed in period  $t$  is  $\tilde{q}_t = u_{2,t} + u_{3,t}$ .

In addition to the base case of no battery, we consider a “medium” and a “large” battery with 10kWh and 25kWh capacity, respectively. We assume simple lower and upper bounds (conditional on battery size) of the form  $0 \leq u_{i,t} \leq u_i^{\max}$  on charging and discharging rates. The consumer we consider is unable to discharge stored energy to the grid. All parameters and the discrete-time model are given in Section B.1 in the Appendix.

### 3.2.2 Commercial Building HVAC Model

We also consider a simple model of the Heating, Ventilation and Air-Conditioning (HVAC) system of a commercial building. Commercial building HVAC makes up about 14% of total electricity consumption in the U.S.<sup>25</sup> Such HVAC systems are a natural candidate for the provision of demand response, due to their high level of consumption, and the intrinsic thermal inertia of buildings, which allows to shift heating and cooling inter-temporally (Oldewurtel et al., 2013). While commercial HVAC – even when participating in demand response programs – tends to be governed by relatively simple heuristic control strategies (Oldewurtel et al., 2013), we contend that an optimization-based approach is well-motivated for the comparison of the economic outcomes under many different policy settings.

The form and parameters of our model are taken from Gondhalekar et al. (2013). The model has three states, which describe aggregates of indoor air temperature, interior wall surface temperature, and exterior wall core temperature (all in °C). The two control inputs  $u_1$  and  $u_2$  are the electric power (in kW) used for heating and for cooling, respectively.<sup>26</sup> The electric energy drawn from the grid in period  $t$  is  $q_t = u_{1,t} + u_{2,t}$ . Exogenous disturbances are outdoor air temperature, solar radiation, and internal heat sources, and are taken from publicly available data sources (see Appendix D for details).

<sup>25</sup> HVAC accounts for about 40% of commercial building electricity consumption (Fagilde), and commercial buildings comprise about 35% of total U.S. electricity consumption (U.S. Department of Energy; U.S. Energy Information Administration).

<sup>26</sup> We acknowledge that most buildings in California are not electrically heated. The point here is not to have a model as accurate as possible, but to understand the effect of intertemporal substitution capability based on the thermal inertia of the building. Moreover, most periods with high LMPs fall in the hot summer months, which means that the effect of heating plays less of a role anyway.

We impose “comfort constraints” on the interior air temperature  $x_{1,t}$  as well as actuation constraints on heating and cooling power consumptions  $u_{1,t}$  and  $u_{2,t}$  (see Appendix B.2 for details). We assume that the utility generated from consuming electricity is independent of the particular temperature profile, so long as it satisfies the comfort constraints. Hence effectively we have that  $U = C$  for some constant  $C$  if the comfort constraints are satisfied, and  $U = -\infty$  otherwise.<sup>27</sup> By representing the preferences of the occupants by hard comfort constraints, we avoid the issue of estimating the occupants’ dollar value of discomfort incurred by slight deviations from a most-preferred set-point.

Note that while, unlike the QU model, the HVAC model does not include an electric battery, the thermal capacity of the building also enables inter-temporal substitution of consumption, e.g. by pre-cooling the building during the morning.

## 4 Simulation setting and evaluation metrics

### 4.1 Simulation Parameters

For both the Quadratic Utility and HVAC models, we simulate the behavior of the consumer under the different pricing schemes for a range of different parameters. We consider data for the following five geographic regions<sup>28</sup>: San Francisco East Bay, San Francisco Peninsula, Central Coast, Fresno, and Sacramento. For each of these areas, we take as simulation periods the years 2012, 2013, and 2014, each taken separately. To simplify our exposition, and to get a metric that is, in some sense, representative for the consumption in recent years in all of California, most of our results are reported in form of the average over both geographical areas and simulation periods.

The periods during each simulation run that are potential DR periods are those whose real-time LMP exceed the threshold determined by CAISO’s net benefit test (NBT) (Xu, 2011). We artificially limit the number of DR events, since simply applying the NBT results in thousands of DR events per year, which we judge to be unrealistic. To simulate  $n_{DR}$  DR events during the simulation period, we determine the  $n_{DR}$  hours with the highest LMPs, subject to the constraint that there are no more than two events in a single day. While we technically can run simulations for an arbitrary number of DR events, for large  $n_{DR}$  the problem size of the baseline manipulation case quickly becomes intractable.<sup>29</sup> We report results with  $n_{DR} = 75$ , which appears relatively high given the number of events that are typically called in existing Critical Peak Pricing and DR programs.<sup>30</sup>

<sup>27</sup> See Section 4.2 for additional discussion of consumer utility effects.

<sup>28</sup> These map to so-called Sub-Load Aggregation Point (SLAP) nodes defined by CAISO.

<sup>29</sup> The complexity of this problem does not grow linearly and depends heavily on the number of potential DR events during the 10 day period before the event that is used to determine the 10 in 10 CAISO baseline. See Appendix A.1 for details.

<sup>30</sup> For example, no more than 15 events per year are called in PG&E’s SmartRate critical peak pricing plan (Pacific Gas and Electric Company, 2016c).



## 4.2 Welfare Measures

We evaluate welfare effects of retail tariffs under both the quadratic utility (QU) and HVAC consumption models described in section 3. For the both consumers, we evaluate tariffs according to variants of standard welfare measures: consumer surplus, retailer surplus, and the sum of these: social surplus, or total welfare. The consumer surplus is the consumption utility minus the consumer expenditure. The retailer surplus is the consumer expenditure, treated as revenue, minus LMP-weighted consumption, capacity costs (which we actually break out separately), and greenhouse gas (GHG) externality costs.<sup>31</sup> By netting externality costs from the retailer surplus, we are in a sense partitioning society into the consumer on the one hand, and everything else on the other. This is a reasonable scheme, because the consumer is the only optimizing agent in our setup; and in any case, California utilities are subject to revenue regulation, such that their allowed revenues are “decoupled” from sales volume (Migden-Ostrander et al., 2014).<sup>32</sup>

Because we take historical wholesale prices as given rather than depending on the consumption, these measures give us the marginal welfare impact, to the consumer and to the rest of society, of moving a small group of consumers onto one or another tariff.<sup>33</sup> The (marginal) social surplus is the sum of the consumer and retailer surpluses: consumption utility, minus procurement and environmental costs.

In any consumption model, ignoring capacity costs, if the consumer faces a tariff equal to the LMP plus externality costs, then the consumer’s objective is identical with the social welfare objective.<sup>34</sup> This is the best case for society, and we simulate this situation with our SMC RTP tariff. The deadweight loss under a given tariff is the total welfare in this hypothetical best case, minus the total welfare under the tariff under consideration.<sup>35</sup> Our calculations of deadweight loss are relative to the particular demand models—in particular, battery size and elasticity. This deadweight loss can be interpreted as the amount society loses by suboptimal pricing, assuming that consumer preferences and technology are fixed.

<sup>31</sup> The CPUC requires that load-serving entities in California procure sufficient long term capacity to cover their peak loads. We discuss the calculation of environmental costs and capacity costs in Appendices C.2 and C.3.

<sup>32</sup> Other presentations might break out externalized environmental costs or DR revenues separately, since in actuality, they clearly do not accrue to the retailer.

<sup>33</sup> If we estimated historical cost curves instead of taking historical LMPs as given, we could study the aggregate impact of moving a larger number of consumers between tariffs. We restrict ourselves to the “marginal” setting for the sake of simplicity. This partly accounts for our use of the term “retailer surplus” instead of the more standard “producer surplus,” since it is more realistic to assume that the retailer would procure the bulk of its energy at the LMP, in expectation.

<sup>34</sup> This is to say that the consumer’s contribution to social cost can be well approximated as a linear expression with a coefficient for energy consumed in each hour. In principle, the consumer’s marginal contribution to production cost also includes its contribution to ancillary service costs (Tsitsiklis and Xu, 2015).

<sup>35</sup> In fact, we treat capacity costs in a somewhat inconsistent manner. On the one hand, we do not incorporate them into Social Marginal Costs, because the available data are of questionable quality; there is no definitive methodology for their calculation (see Appendix C.3); and the SMC data are of central importance, as an input to both our simulations and the conceptual and statistical analyses in Sections 5.1 and 5.2. On the other hand, we do depict capacity costs in the summary descriptions of the simulation results in Sections 5.3 and 6.2.

In the HVAC model, the consumption utility is taken to be an arbitrary constant (see Section 3.2.2). In our analysis of welfare impacts we always consider changes in surplus from some benchmark tariff, so that this constant is canceled out.

## 5 The principal determinants of tariff efficiency

### 5.1 “Classical” Time-Separable Analyses

A common refrain among electricity market economists is that real time pricing is the most efficient retail pricing scheme, and that ToU and DR are very inadequate approximations of it (Borenstein, 2005; Hogan, 2014). The latter policies may even be counterproductive distractions, some authors argue, by competing for limited attention and political capital (Bushnell et al., 2009b; Hogan, 2014).

Hogan (2014) makes this argument with respect to ToU in the context of second-best pricing.<sup>36</sup> He observes that taking the optimal flat tariff as a baseline, the optimal ToU tariff can only capture about 11% of the welfare gains achievable by the optimal RTP tariff.<sup>37</sup>

The optimal flat tariff has an energy price equal to the demand-derivative-weighted average of social marginal costs, and similarly, the optimal ToU tariff sets the price in each ToU equal to the demand-derivative-weighted conditional expectation of the SMC conditional on that ToU.<sup>38</sup> But this argument must be qualified by the fact that this form of second-best pricing is itself difficult or impossible to achieve. This is because the utility has substantial fixed administrative, transmission, and distribution costs, and, for the time being, it seems that fixed tariff charges sufficiently high to recoup these costs are politically infeasible, so that a substantial portion must be recovered through volumetric adders to the tariff (Borenstein, 2016).

In fact, we observe that the average markups embedded in PG&E tariffs are large enough that, according to standard time-separable consumption models, they account for the great majority of the deadweight loss, so that the failure to co-vary dynamically with social costs pales in comparison.<sup>39</sup>

However, we describe in Section 5.2 that when we allow for intertemporal consumption substitution, the importance of the average markup is diminished,

<sup>36</sup> A second-best policy is a policy that is suboptimal, but optimal subject to some policy constraint under consideration. Here, the constraint is that prices not vary, or not vary within each ToU.

<sup>37</sup> We report Hogan (2014)’s figure for the seemingly favorable assumption that the price can differ for each hour of the day, and that prices are updated annually (see his footnote 4). For hourly ToU prices updated every month, the achievable welfare gains increase to about 20%. According to our data, conditioning on year and ToU can achieve about a 2-3% reduction in deadweight loss.

<sup>38</sup> See Borenstein and Holland (2003) p. 475, or Joskow and Tirole (2006).

<sup>39</sup> Borenstein (2005) addresses this issue, arguing that disregarding the volumetric adder is unlikely to have a substantial effect (see his page 5). One factor explaining the discrepancy between Borenstein’s conclusions and our own is that he considers markups on the order of 10% or 20% of wholesale prices, whereas the markups we observe are on the order of several hundred percent, and none as small as 100% (see Table 2).

and our results are more consistent with the arguments of economists mentioned above, including their lack of emphasis on average markups.<sup>40</sup>

Jacobsen et al. (2016) present a formula for Harberger (1964)’s standard characterization of DWL as a function of the mis-pricing “errors,” in a system with linear demand and constant marginal costs:

$$-2 \times \text{DWL} = \sum_{j=1}^J \sum_{k=1}^J e_j e_k \frac{\partial x_j}{\partial e_k} = \sum_{j=1}^J e_j^2 \frac{\partial x_j}{\partial e_j} + \sum_{j=1}^J \sum_{k \neq j} e_j e_k \frac{\partial x_j}{\partial e_k}. \quad (6)$$

In general, the “error”  $e_i$  is the difference between the retail price and the social marginal cost for commodity  $i$ , and  $x_j$  is the demand for commodity  $j$ , for  $i, j \in \{1, \dots, J\}$ . In our setting, the commodities are electricity delivery in particular hours, and the “errors” are the hourly markups, which we also refer to as “volumetric adders.”<sup>41</sup>

In the time-separable consumption model, the second term on the right hand side of (6) is zero, and the DWL is a weighted least squares objective, with the weights being the demand derivatives. Treating the retail price as a statistical predictor of the social cost, we can decompose this mean-squared-error loss function into bias and variance components.<sup>42</sup> The bias component of a tariff’s DWL is the mean tariff error: the average markup, less externality costs. The variance component is the average squared difference between the error and the bias. The variance component is zero if and only if the tariff differs from the SMC by a constant, namely, the bias. Such a tariff is an RTP tariff (reflecting both internal and externalized costs) with a constant volumetric markup.

In a ToU tariff, the variance component is a weighted average of the SMC variance within each ToU:  $\sum_i w_i \cdot \text{Var}(\text{SMC} | \text{ToU} = \text{ToU}_i)$ , where  $\text{ToU}_i$  ranges over the ToU period types (i.e. summer peak, summer part-peak, summer off peak, winter part-peak, winter off peak), and  $w_i$  incorporates both the frequency of ToUs and their average demand derivatives. The law of total variance, i.e.  $\mathbb{E}_Y[\text{Var}(X|Y)] \leq \text{Var}(X)$ , guarantees that the optimal ToU tariff reduces DWL as compared to the optimal flat tariff, as both have only variance components. In this zero-average-markup second-best setting, the fraction of welfare gained from the optimal ToU tariff, compared to the optimal RTP tariff, is equal to the R-squared from a linear regression of the SMC on ToU indicator variables. This R-squared is the fraction of SMC variance “explained” by the ToU, and when demand-derivatives are the same for all time periods, it is Hogan (2014)’s index, mentioned above.<sup>43</sup>

<sup>40</sup> The reader should bear in mind the caveat that in the present section, we consider only short-run costs, and ignore the cost of peak capacity. We incorporate capacity costs into the social welfare measures in Sections 5.3 and 6.

<sup>41</sup> We should note that equation (6) only holds when nonnegativity constraints are not active for the consumer’s optimal consumption vector. This condition does not hold for our QU consumer under the A-6 ToU PDP tariff with elasticity  $E_d \geq 0.2$ , since the resulting energy prices are about four times the prices on which that consumer model is calibrated.

<sup>42</sup> Technically, a bias-variance decomposition requires scaling the demand derivatives so that they sum to one, thereby scaling the DWL as well, and then treating them as a notional probability measure. See Appendix C.1 for details. Whenever we refer to expectations or variances, the corresponding probability measure incorporates demand-derivative weighting.

<sup>43</sup> Some of these statements are made somewhat more nuanced by demand-weighting, but the same principles apply.

In Table 1 we see that using this decomposition, for a time-separable consumption model on a PG&E tariff, the average markup makes a much larger contribution to deadweight loss than does the failure of retail prices to covary with the SMC.<sup>44</sup> In Table 2, we display the mean SMC for the NP-15 pricing node, as well as prices under two tariffs, to give an idea of the magnitude of the average markup. In the A-1 and A-1 ToU tariffs, the bias component contributes approximately 90% of the DWL. In the A-6 ToU tariff, whose price difference between summer peak and winter off peak ToUs is approximately 10 times the average summer peak LMP, both the bias and the variance contributions are much greater than those of the A-1 tariffs. (The A-1 RTP tariff’s nonzero variance component reflects the fact that the volumetric adders equal to PG&E’s non-generation-rate, which are used as volumetric adders on top of an LMP pass-through, are different in the summer and the winter.)

**Table 1** Bias-Variance Decompositions of Time-Separable Deadweight Loss for  $E_d = -0.1$ , from A-1 load data

Tariff	DWL	Bias Portion	Variance Portion
A-1	\$112	\$98	\$14
A-1 TOU	\$115	\$101	\$14
A-1 TOU PDP	\$137	\$104	\$33
A-6 TOU	\$278	\$166	\$112
A-6 TOU PDP	\$320	\$154	\$165
A-1 RTP	\$45	\$44	\$1
Opt Flat	\$7	\$0	\$7
SMC RTP	\$0	\$0	\$0

**Table 2** PG&E load-weighted average NP-15 SMC for three years, and retail prices, all in \$/MWh, by ToU

	2012	2013	2014	A-1	A-1 ToU	A-6 ToU
Summer peak	60	56	67	242	262	612
Summer part-peak	50	52	61	242	253	286
Summer off peak	40	44	55	242	225	158
Winter part-peak	47	54	66	164	175	181
Winter off peak	40	48	59	164	155	148

## 5.2 Substitution effects under linear energy pricing

In this section, we focus on incentives that result from linear energy prices—that is, per-unit-energy prices, rather than demand charges or demand response—particularly in models like our QU and HVAC models, in which consumers are able to substitute intertemporally. First we explore how the relative contributions to DWL of the average markup vs. time-invariance change as substitution capacity

<sup>44</sup> Table 1 assumes a constant elasticity of -0.1, and calibrates demand derivatives based on historical load data from the A-1 tariff. These quantities are linear in elasticity, as long as nonnegativity constraints are inactive at the optimal consumption vector.

changes, either “directly,” via cross-price elasticity, or “indirectly,” by load-shifting using either existing means of storage (HVAC model) or a battery (QU model).<sup>45</sup> Then we draw a distinction between “level effects” and “load shifting effects” of tariffs on consumption patterns, which helps us explain why some tariffs have the efficiency effects that they do.

For a consumer with the ability to intertemporally substitute, the bias-variance decomposition introduced above no longer exhausts the deadweight loss. Nevertheless, we can still consider markups and a lack of real-time pricing as two principal factors impacting tariff efficiency, and compare their effects. We present two arguments to demonstrate that, as we increase cross-price elasticity directly or indirectly, the high level of markups diminishes in importance, and the lack of real time pricing — which is in a sense the same thing as high markup variance — becomes more important.

First we consider changing cross-price elasticity directly in a linear demand model. Examining the cross terms in equation (6), we see that, roughly speaking, the more highly correlated tariff errors are for pairs of periods which serve as substitutes (i.e., have large positive cross-price elasticities), the more the substitution effect reduces deadweight loss. On the other hand, if two pricing errors have opposite signs in substitute hours, then they induce inefficient substitution between their respective hours. Using (6), we can derive a condition for a two-good linear demand system under which, even if both pricing errors are positive, increasing the smaller of them can reduce deadweight loss:<sup>46</sup>

$$\frac{\partial}{\partial e_1} \left( e_1 \frac{\partial x_1}{\partial e_1} + e_2 \frac{\partial x_2}{\partial e_2} + e_1 e_2 \left( \frac{\partial x_1}{\partial e_2} + \frac{\partial x_2}{\partial e_1} \right) \right) > 0 \Leftrightarrow \frac{e_2}{e_1} > -2 \frac{\partial x_1 / \partial e_1}{\frac{\partial x_1}{\partial e_2} + \frac{\partial x_2}{\partial e_1}}. \quad (7)$$

This inequality shows that, if the markup of good 2 is high compared to that of good 1, and the cross-price elasticities are large compared to good 1’s own-price elasticity, then increasing the magnitude of  $e_1$  can actually reduce deadweight loss, by diminishing exaggerated incentives to substitute good 1 for good 2 (recall that  $\partial x_1 / \partial e_1 < 0$ , and generally, the cross-price elasticities are positive). The lesson is that equalizing markups across time becomes more important as cross-elasticity increases.<sup>47</sup>

Now we consider the effect of changing cross-price elasticity “indirectly,” by varying the size of the Quadratic Utility consumer’s battery, between None, Medium, and Large.<sup>48</sup> We see how this indirect modification of cross-price elasticity affects

<sup>45</sup> In our QU model, we use the battery model as an indirect means of introducing cross-price elasticity. The QU-with-battery demand system is piecewise linear, rather than linear, and so equation (6) is only an approximation to the DWL. For the HVAC model, if there were no heat dissipation, then as long as constraints are not binding, the consumer will shift consumption to the cheapest period. This means that, effectively, the cross price-elasticity would be infinite between two periods with different price as long as consumption can be shifted without violating the constraints. In reality, heat dissipation renders it finite, although potentially very high.

<sup>46</sup> The derivation relies on the linearity of the demand system, i.e., the fact that higher-order derivatives of demand quantities with respect to price are zero.

<sup>47</sup> The argument that substitution between goods drives their optimal markups together has a long history in the taxation literature. Hatta and Haltiwanger (1984), for example, give sufficient conditions on the “strength” of substitutes, which guarantee that “squeezing” their tax rates toward each other would be welfare-improving.

<sup>48</sup> See Appendix B.1

the relative contributions of average markup and correlation with RTP change by comparing the DWL under two hypothetical tariffs. The A-1 RTP tariff has a constant markup to recover fixed costs (no markup variance), so that its DWL is entirely attributable to markups. On the other hand, the “Opt Flat” tariff does not track SMC variation at all, but has an average markup of zero, so that its DWL is entirely attributable to a lack of real-time pricing.<sup>49</sup>

In Figure 1, we present the result of this analysis, for elasticity  $E_d = -0.1$ . On the  $x$ -axis, we plot the deadweight loss in each tariff that results from a time-separable model, such as those assumed by Borenstein and Holland (2005) and Hogan (2014); this is calculated directly from equation (6), without intertemporal cross-terms, using tariff data and utility function parameters. On the  $y$ -axis, we plot the deadweight loss from our simulation results relative to the social surplus under the “SMC-RTP” tariff, with the same elasticity and battery technology.<sup>50</sup> In Figure 1, circle markers represent no substitution (no battery), diamond markers represent moderate substitution (Medium battery), and inverted triangle markers represent high substitution (Large battery). Each tariff is represented as a vertical stack of three markers, one of each shape, because the  $x$ -axis quantity does not account for substitution capability. The fact that the circle markers lie on the  $y = x$  line shows that our consumption model is correctly calibrated.<sup>51</sup>

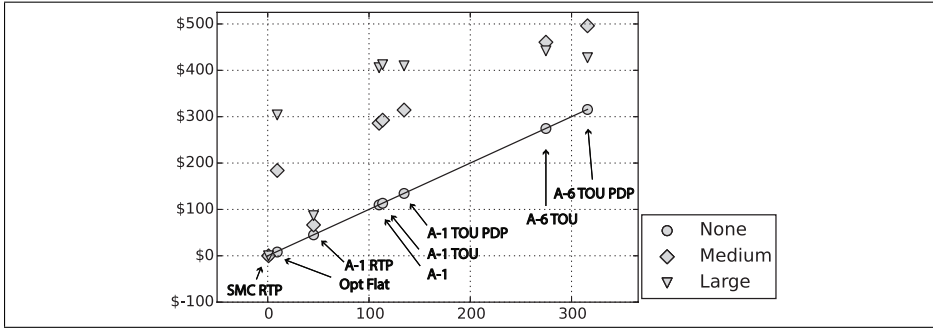
In the left portion of the figure, we see that without substitution, the Opt Flat tariff has a much lower DWL than the A-1 RTP (see also Table 1). But as we allow and increase substitution by introducing and then increasing the size of the physical battery model, the Opt Flat tariff induces much larger DWLs. This is because the Opt Flat tariff fails to encourage efficient intertemporal substitution, while the A-1 RTP tariff promotes it.

The corresponding results for several actual PG&E commercial tariffs appear in the right portion of Figure 1. These tariffs are less efficient than the hypothetical tariffs described so far.

<sup>49</sup> The optimal flat tariff, assuming time-separable consumption utility, weights SMCs by their demand derivatives: see equation (5) in Borenstein and Holland (2003). However, as we use the same tariffs for several different consumer types, we reflect our agnosticism about demand by using an arithmetic average. This discrepancy accounts for the fact that the bias component is not exactly zero. Another reasonable choice might be to use system load weighting, to assure that energy costs are recovered by the LSE.

<sup>50</sup> This comparison assumes that technology is fixed. If we interpret the battery as a proxy for other kinds of substitution preferences, then the comparison would hold those constant as well.

<sup>51</sup> However, if we displayed the same plot for  $E_d \leq -0.2$ , the DWL predicted by equation (6) would overstate the actual DWL for PDP tariffs, because that equation is only valid for “interior solutions,” whereas PDP prices get so high that they drive the optimal unconstrained consumption quantities negative for elastic consumers.



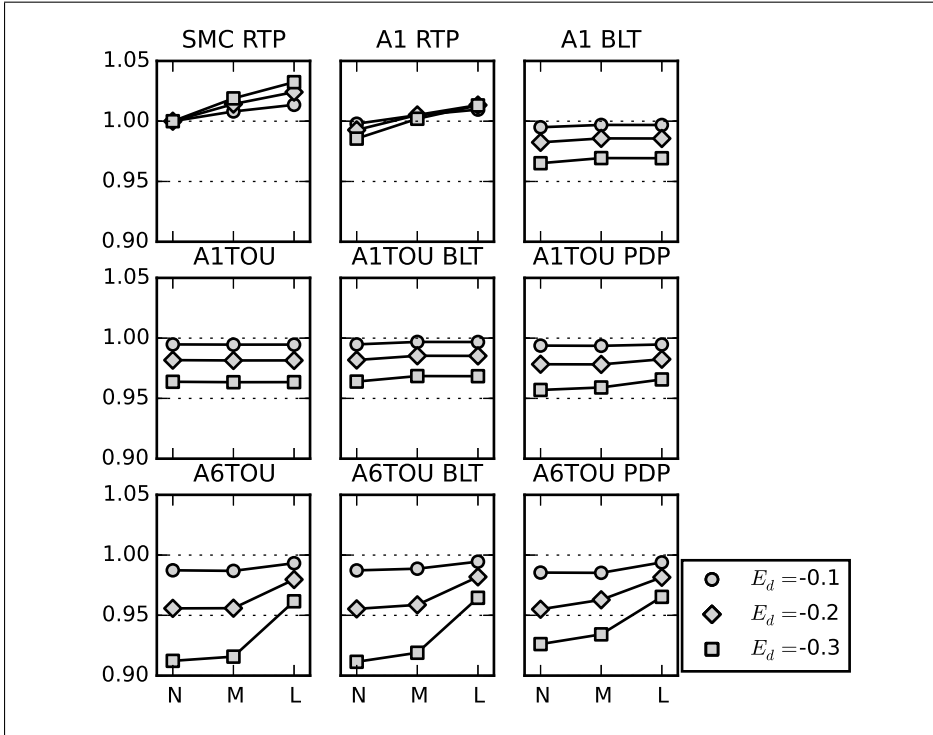
**Fig. 1:** Simulation DWL ( $y$ -axis) vs. time-separable DWL ( $x$ -axis) for actual and idealized tariffs, for three battery sizes.

The A-1 tariff is also flat, with a price depending only on season, and therefore gives almost no incentive to use battery storage. Its pattern of results is the same as the Opt Flat, except for a translation representing lower efficiency overall, due to consumption-suppression effects due to the higher price level of A-1. The effect that the deadweight loss increases with battery size for all tariffs is primarily due to the reference value: the larger the battery, the more efficient consumption under the SMC-RTP becomes, which means that more social value is “left on the table.”

The A-6 ToU tariffs, on the right, show a much different pattern: the DWL for the large battery is less than that for the medium battery. This pattern reflects the fact that, in the A-6 ToU tariff, the medium battery provides little or no welfare benefit, while the marginal benefit of switching to the large battery is even greater in the A-6 ToU tariff than it is in the SMC RTP. This pattern is displayed in Figure 2, in which we plot the effect of increasing battery size on social welfare, for several elasticities. Since the  $y$ -axis values for the A-6 ToU tariff in figure 1 are scaled differences between the SMC-RTP values and the A-6 ToU values in figure 2, the fact that the marginal benefit of the large battery is greater in the A-6 than in the RTP explains the fact mentioned above, that the large battery has lower DWL than the medium battery.

In figure 2 we omit plots for tariffs, such as the A-1, where the figure would be indistinguishable from constant; but we retain some that one may expect to show variation, but do not. Under RTP tariffs, the welfare increases nearly linearly. A large battery increases social surplus by \$435-\$441 annually in the SMC-RTP tariff, and \$340-\$345 in the A-1 RTP tariff, as compared to an annual bill of \$4,010 (or surpluses between \$9,000 and \$40,000, depending on elasticity). We see that the battery makes very little difference in the A-1 ToU tariff. Counterintuitively, the social surplus slightly decreases when a medium battery is added under the A-6 ToU tariff, for elasticities  $-0.1$  (circles) and  $-0.05$  (not pictured), by \$10 and \$13 respectively (this trend is too small to see in the plots, but the reader can refer to the tables in Appendix E).

One observation we can make from figure 2 is that the battery does not raise social welfare to very high levels, except in the RTP tariffs. In fact, we will now give



**Fig. 2:** Quadratic Utility: Normalized Social Surplus (disregarding capacity costs) for Battery Size = (N)one, (M)edium, and (L)arge, for 9 tariff  $\times$  DR type combinations. Social surplus is normalized by value for SMC RTP, with the corresponding elasticity and no battery.

an argument that even the substantial social welfare gains from increasing battery size in the A-6 ToU tariff are not due to efficient use of the battery itself.<sup>52</sup>

To make this argument, we decompose the deadweight loss into “level effects” and “load-shifting effects.” That is, we distinguish between (i) whether the consumption levels in each period are efficient, and (ii) whether, given those levels, the use of the battery is efficient.<sup>53</sup> This decomposition is expressed in the equality between (8) and (9) below.

Defining the “virtual social energy arbitrage revenue” (VSEAR) as the social benefit from shifting energy across time without changing consumption levels,<sup>54</sup> the inefficiency of suboptimal use of storage can be expressed as the efficient VSEAR, minus the VSEAR under individually optimal behavior, resulting in the equality between (9) and (10) below:

<sup>52</sup> Neubauer and Simpson (2015) make a similar argument, that demand charges give consumers inefficient incentives to exploit on-site storage.

<sup>53</sup> These are features of consumption decisions given the ability for intertemporal substitution, rather than tariffs, and are distinct from the bias-variance decomposition of DWL that is applicable for time-separable consumption models.

<sup>54</sup> i.e.,  $VSEAR = \sum_t (u_{2,t} - u_{1,t}) SMC_t$  according to the notation from Section 3.2.1, and VPEAR, defined below is  $\sum_t (u_{2,t} - u_{1,t}) p_t^R$ .



$$\text{DWL} = \text{Efficient Surplus} - \text{Actual Surplus} \quad (8)$$

$$= \underbrace{(\text{Efficient Surplus} - \text{Actual Levels Efficiently Sourced})}_{\text{DWL from consuming at inefficient levels: } \geq 0} + \underbrace{(\text{Actual Levels Efficiently Sourced} - \text{Actual Surplus})}_{\text{DWL from inefficient battery use given actual consumption levels: } \geq 0} \quad (9)$$

$$= \underbrace{(\text{Efficient Surplus} - \text{Actual Levels Efficiently Sourced})}_{\text{DWL from consuming at inefficient levels: } \geq 0} + \underbrace{(\text{Actual Levels Efficiently Sourced} - \text{Actual Levels No Battery})}_{\text{VSEAR given actual consumption but socially optimal shifting: } \geq 0} + \underbrace{(\text{Actual Levels No Battery} - \text{Actual Surplus})}_{-\text{VSEAR under individually optimal behavior}} \quad (10)$$

The first two summands in (10) are nonnegative by construction, but their calculation requires an auxiliary optimization which we do not perform. The last term is, in a sense, the impact of actual (individually optimal) battery use on economic efficiency.

For intuition about the cause of inefficient substitution, consider a consumer that will consume a unit of energy in hour  $i$ , and has the option of drawing that unit from the grid either in hour  $i$ , or drawing a slightly larger quantity to provide for that consumption in hour  $j < i$ . (That is, we hold the consumption quantity constant, as in the latter components of the decompositions above.) The consumer's battery has charge, discharge, and leakage inefficiencies,  $\eta_c$ ,  $\eta_d$  and  $T_{\text{leak}}$  respectively. The consumer saves the following dollar quantity per unit if it chooses to draw the power in period  $j < i$ :

$$p_i^R - \frac{p_j^R}{\eta_d \eta_c e^{(i-j)/T_{\text{leak}}}} \approx p_i^R - 1.11 \cdot 1.01^{(i-j)} p_j^R \approx p_i^R - (1.11 + 0.01(i-j)) p_j^R. \quad (11)$$

We refer to (11), summed over time indices, as the virtual private energy arbitrage revenue, or VPEAR.<sup>55</sup> The middle expression of (11) plugs in our battery model parameters. Because  $(1.01)^k \approx 1 + .01k$  for small  $k$ , battery storage effectively increases the price and cost by a fixed 11% for a charge-discharge cycle, plus 1% per hour in storage, compared to the price and cost in the actual production hour.

The social cost savings from that substitution is the same expression with the corresponding social marginal costs in place of retail prices:

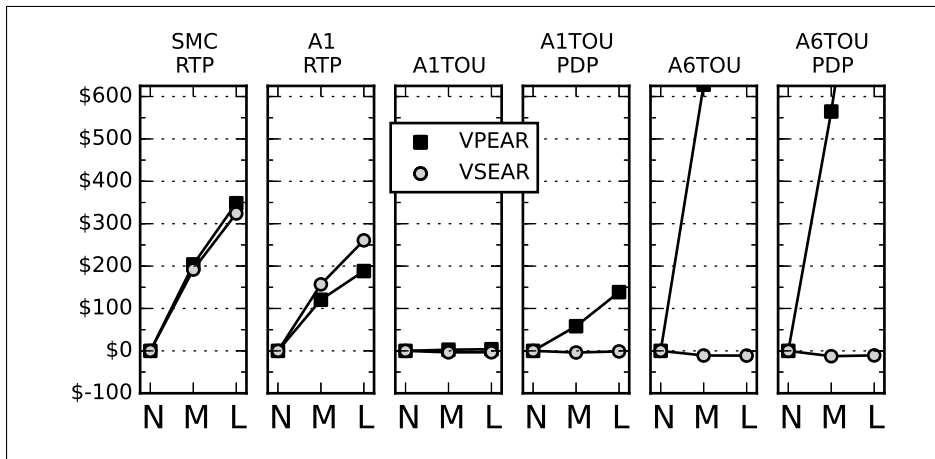
$$\text{SMC}_i - \frac{\text{SMC}_j}{\eta_d \eta_c e^{(i-j)/T_{\text{leak}}}}. \quad (12)$$

<sup>55</sup> This measure only includes energy charges, and is thus not an accurate measure of expenditure savings for tariffs with DR or demand charges. However, it is valid for peak day pricing, since we model PDP as part of the energy charge of the tariff.

The summation of (12) over time is the VSEAR, introduced above. When (11)  $>$   $0 >$  (12), the consumer is given a socially inefficient incentive to substitute intertemporally with storage, and for each unit of energy drawn in  $j$  and consumed in  $i$ , the quantity (12) is incurred as deadweight loss.

The price statistics in Table 2 suggest that the consumer is often given inefficient substitution incentives. In particular, the ratio of summer peak to part- and off peak prices is exaggerated in the A-6 ToU tariff (although the consumption-suppression effects are much greater). The fact that wholesale prices have very high variance implies that ToU tariffs generate inefficient substitution incentives more often than the means would suggest.

In Figure 3, we plot the virtual social energy arbitrage revenues under three tariffs, as well as the corresponding private arbitrage revenue (VPEAR). Elasticity has very little effect on the results, so we only display the result for elasticity of demand  $E_d = -0.1$ . We can see that the use of the battery itself is on average destructive of value in the A-6 ToU tariff. This is surprising, when contrasted with the increases in social surplus between the medium and large battery (Figure 2). The implication is that the battery increases efficiency in the A-6 ToU tariff by encouraging the consumer to consume more, but not by getting the consumer to draw power at more socially efficient times. The “load-shifting” effect increases generation costs, but its effect on social surplus is outweighed by the beneficial level effect. Society would be even better off if the consumer’s consumption quantities were held at the levels chosen when it has a battery, without it actually using the battery.



**Fig. 3:** Virtual social energy arbitrage revenue (VSEAR) and virtual private energy arbitrage revenue (VPEAR) for 6 tariffs, for Battery Size = (N)one, (M)edium, and (L)arge.

Under RTP tariffs, the VSEAR is quite large, whereas under existing ToU tariffs, it is negative, and quite small. In the A-1 ToU case, this is also reflected in the fact that the private benefits from load shifting, as captured in the VPEAR, are also quite small. But in the case of the A-6 ToU, the customer realizes extremely

large private benefits—about \$1,300 annually—from load shifting which is in itself socially destructive. This pattern of results helps explain the trends in social surplus depicted in figure 2 above.

These observations, that existing retail tariffs do not align private incentives with social welfare, make us skeptical of the case for public subsidization of on-site battery storage. Noting the often small, mixed or unpredictable effects of battery storage in existing tariffs, we believe that any subsidies should be conditioned on the development of retail tariffs that give consumers reliably efficient price signals.

### 5.3 Simulation Results: Comparison Across Tariffs

Building on the preliminary, thematically organized analysis above, in this section we summarize the cross-tariff comparison of welfare measures.

#### 5.3.1 Quadratic Utility

First we continue discussing the results for the quadratic utility model. In Figures 4 and 5, we plot dollar changes in economic surpluses, under real and hypothetical tariffs respectively, using the A-1 tariff as a benchmark. The social surplus under the A-1 does not depend on battery size, and is \$8,855 for elasticity  $E_d = -0.3$ , \$12,000 for  $E_d = -0.2$ , \$21,435 for  $E_d = -0.10$ , and \$40,305 for  $E_d = -0.05$ . For a more concrete benchmark, the consumer expenditure is \$4,010, and the total of SMC and capacity cost is \$1,209, regardless of elasticity or battery size.<sup>56</sup> All data is presented in tables 5 - 16. We plot the changes in social surplus (thick black arrows) as the sum of three components: change in consumer surplus on top (blue arrows), change in retailer surplus ignoring capacity costs (“retail energy surplus” — red arrows), and negative change in capacity costs on the bottom (purple arrows). We represent the summation of these components into the total change in social surplus in the style of “tip-to-tail” vector sum diagrams.

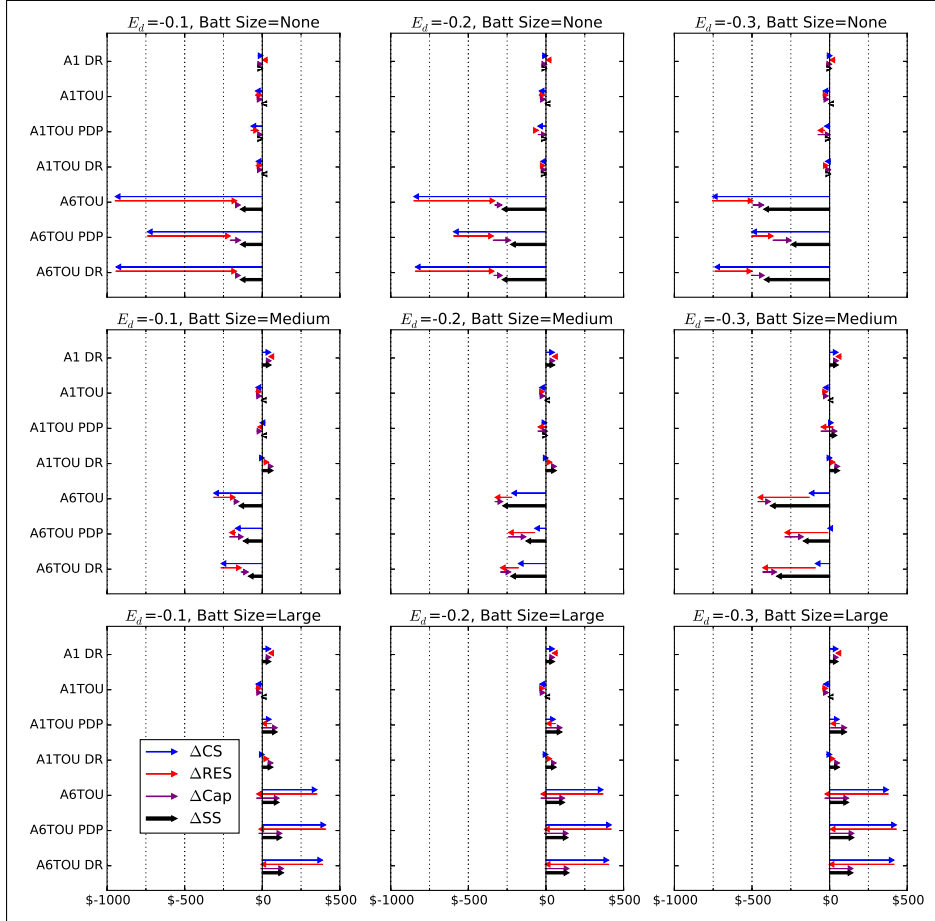
We do not simulate the quadratic utility model under tariffs with demand charges (the A-10 and E-19 tariffs), because we already make a very large number of comparisons in the QU model; calibrating the QU utility parameters by assuming the optimality of historical load data is much more complicated under such tariffs; and those consumer classes associated with these tariffs seem quite different from those associated to the A-1 and A-6 tariffs. For the sake of completeness, we also plot the effect of DR under “baseline-taking equilibrium.” (We explore the effects of DR in greater detail in Section 6.)

The most salient trends are that with low elasticities, efficiency effects are quite small, because prices have smaller effects on consumption levels<sup>57</sup>; that the larger efficiency effects are typically across tariffs, rather than between the various dynamic variations of each tariff, with the Opt Flat tariff being the most efficient with no battery and real time pricing being the most efficient with a battery,

<sup>56</sup> The expenditure and cost are constant because the consumer parameters are calibrated to reproduce a given reference consumption trace for each elasticity, and the battery plays almost no role under the A-1 tariff.

<sup>57</sup> Recall that equation (6) shows that without intertemporal substitution, deadweight loss is linear in elasticity when nonnegativity constraints are inactive for the optimal consumption vector.

and the A-6 ToU tariff being the least efficient, except with a large battery. As discussed in Section 5.1, without intertemporal substitution, the average level of the tariff is the primary driver of efficiency effects, but when there is consumption substitution, the real time pricing tariffs are generally much more efficient than all other tariffs. The efficiency effects of DR under “baseline-taking equilibrium” are generally positive but often small. We discuss the effects of DR and its distortions in detail in Section 6.



**Fig. 4:** Quadratic Utility model, changes in surplus from A-1 tariff benchmark; realistic tariffs.

#### *A-1 and A-1 ToU*

The A-1 tariff without DR is not represented in figure 4, because it is the baseline against which other tariffs are compared. The “vanilla” settings of the A-1 and A-1 ToU tariffs have nearly the same results, and are within \$10 of each other for every metric, for every elasticity and battery size.

With no battery, the various settings of the A-1 and A-1 ToU tariffs make almost no difference, particularly in terms of total welfare. The largest difference in total surplus between any two such settings is nearly proportional to elasticity, with \$5 annually with  $E_d = -0.05$ , and \$30 annually with  $E_d = -0.3$ . (Recall that for the QU model without intertemporal substitution and with a linear tariff, DWL is linear in elasticity.)

With a medium battery, DR and PDP start to have beneficial effects. DR increases social surplus by about \$57 annually in the A-1 tariff, and \$74 annually in the A-1 ToU. Elasticity does not change these tariff effects by more than a dollar within the range we simulate. The effect of PDP is much smaller, less than \$20 annually, except with elasticity  $E_d = -0.3$ , in which it is higher: \$56 annually. Also, more of the benefits from DR accrue to the consumer (with all parties benefiting when capacity costs are accounted for), which may make DR more viable than PDP as a voluntary program.

With a large battery, the effect of DR is the same as it is in the Medium battery, plus or minus two dollars. However, PDP becomes more efficient, resulting in social surplus benefits \$30-\$40 greater than DR. In this case, the benefits mostly accrue to the consumer, and the retailer sees a reduced energy surplus, but after accounting for capacity costs, all parties are better off.

#### *A-6 ToU*

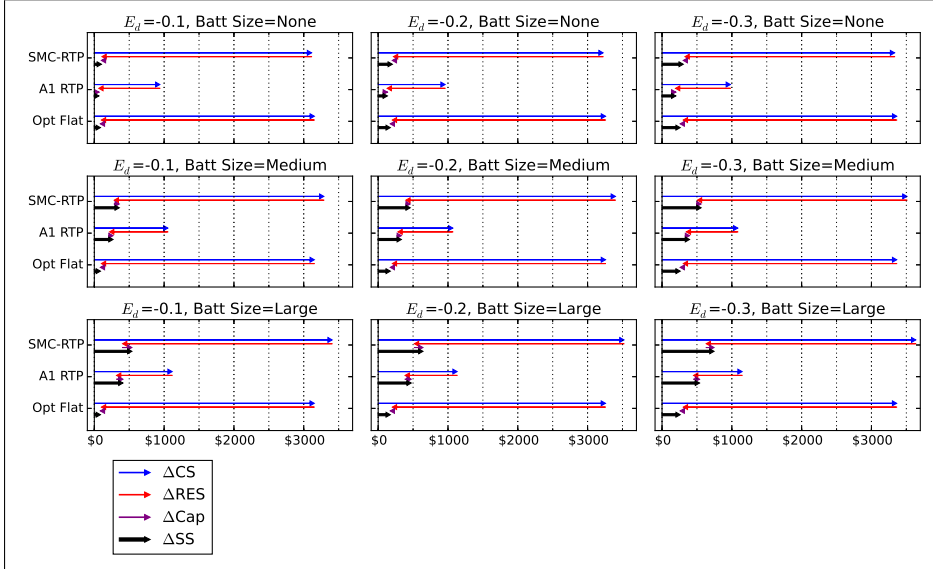
With no battery, the A-6 ToU tariff is strikingly less efficient than the A-1 tariffs. We discussed this above in Section 5.1: the very high markups during peak ToUs suppress consumption during those periods; and without load shifting, the A-6 ToU's consumption-suppression effect outweighs the effect of the lower prices during the off-peak ToU. At elasticity  $E_d = -0.1$ , the difference is about \$150 annually, and this effect is linear in elasticity. With low elasticities, the price increase in the A-6 ToU causes a large monetary transfer from the consumer to the retailer (\$140 with  $E_d = -0.1$ ), but as elasticity increases, the consumer cuts back, and the size of the transfer diminishes.

With a medium battery, the efficiency effects of the A-6 ToU are similar as without a battery, but the allocation of surplus is much more favorable to the consumer. The effects of elasticity on the allocation of these losses are similar as above, except that the retailer shares in the losses for larger elasticities.

With a large battery, the A-6 ToU becomes more efficient than the A-1, by approximately \$110 annually. We have discussed part of the explanation above, particularly in connection with figures 2 and 3 above: disregarding capacity costs, the beneficial effect is due to the fact that the consumer consumes greater amounts, enjoying higher consumption utility, not because the battery usage is itself efficient. However, we also see that the A-6 ToU generates substantial capacity cost savings with the large battery, since most system peak hours occur in the peak ToU. We note that elasticity has very little effect with the large battery.

Peak Day Pricing has a much more impressive effect in the A-6 ToU tariff than in the A-1 tariffs with the small and medium batteries, although the resulting efficiency is still much less. PDP results in substantial capacity cost savings, as well as smaller consumer losses.

With no battery and with the medium battery, DR has a smaller effect in the A-6 ToU tariff than it does in the A-1 tariffs. With a large battery, neither PDP nor DR has an appreciable effect in the A-6 ToU tariff.



**Fig. 5:** Quadratic Utility model, changes in surplus from A-1 tariff; hypothetical tariffs.

### Hypothetical Tariffs

The social surplus results for the hypothetical tariffs is largely explained in Sections 5.1 and 5.2: with no battery, the Opt Flat tariff is more efficient than the A-1 RTP. However, as the consumer becomes able to intertemporally substitute, the Opt Flat tariff is greatly surpassed by the RTP tariffs.

The SMC RTP and Opt Flat tariffs induce huge transfers from the retailer to the consumer, because they do not include volumetric adders. This prevents us from plotting the hypothetical tariff results on the same scale as the real tariffs above. The A-1 RTP also transfers money to the consumer, but less than the others do, reflecting the fact that the implied generation rate that is subtracted off from the A-1 to arrive at the A-1 non-generation rate is actually much greater than the average LMP.

In all cases, the real-time pricing tariffs are much more efficient than actually existing tariffs. It is easier to compare the efficiency of real and hypothetical tariffs above in figure 1, where they are all on the same scale.

### 5.3.2 HVAC consumption model

The comparison across tariffs is less daunting in the HVAC case, since we only consider a single consumption model. In Figure 6, we display changes in welfare relative to the benchmark of the A-1 tariff. The A-1 tariff induces a social surplus

of \$-68,100, which is negative because the value of meeting the comfort constraints is normalized to zero. Consumer expenditure under the A-1 tariff is \$146,795.<sup>58</sup> This data is also presented in table 17.

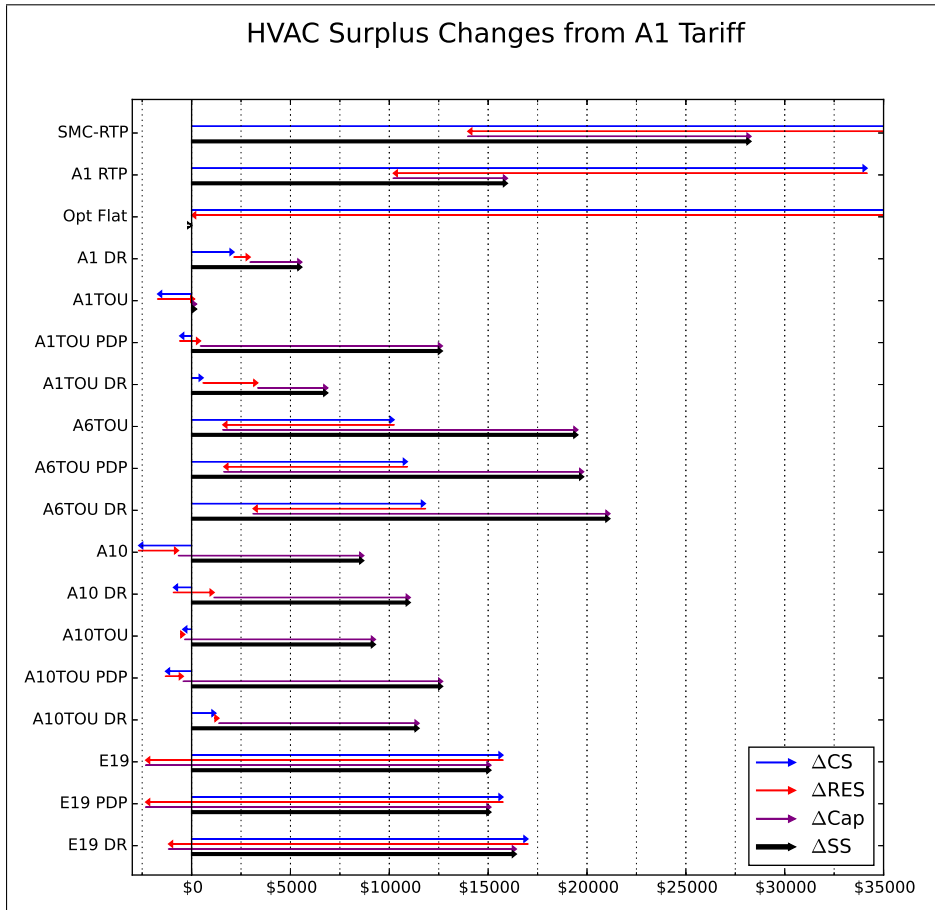


Fig. 6: HVAC model, changes in surplus from A-1 tariff.

In the HVAC system, the decompositions we introduced above, distinguishing between level effects and load shifting effects, do not apply. Nevertheless, it is clear that this system is subject to load shifting effects but not level effects, in

<sup>58</sup> For ease of reading, we truncate the plot at \$35,000. The increase in consumer surplus from changing to the SMC-RTP tariff is \$113,491, and for changing to the Opt Flat tariff, that increase is \$107,534. These tariffs entail huge transfers to the consumer, because they do not include volumetric adders. Any realistic implementation would need to include some kind of lump-sum transfer from the consumer, which would arbitrarily change the right endpoints which are not visible here. Also note that by construction, the endpoint of the red arrow is the change in energy generation cost from the A-1 benchmark.

the sense that multiplying all tariff prices by a positive scalar has no effect on the consumer’s optimal solution.<sup>59</sup>

The HVAC system results are much different from those for the quadratic utility consumer, presumably largely because of the absence of level effects.

The A-1 ToU tariff is very similar to the flat A-1, but with Peak Day Pricing, the A-1 ToU achieves large cost savings, of about \$12,500. Every other tariff induces a substantial improvement over the A-1 tariff, mostly because of large capacity savings. This is especially the case for the A-6 and E-19 tariffs, which have very aggressive ToU pricing. Demand Response (without baseline manipulation) is always beneficial, although the effects are largest in the A-1 and A-1 ToU tariffs. In all tariffs, PDP has positive effects — by far the most beneficial in the A-1 ToU tariff, where it saves approximately \$12,500 in capacity costs.

SMC-RTP is, reassuringly, the most efficient tariff. But it is striking, and surprising, that the A-6 ToU tariffs are more efficient than the hypothetical A-1 RTP, and the E-19 tariffs are only slightly less efficient than the A-1 RTP. The benefits from these aggressive ToU tariffs are primarily due to reductions in capacity costs, which more than compensate for less beneficial energy cost effects (as compared to A-1 RTP). This can be seen by noting that the endpoint of the red arrow represents the change in social energy costs, and the length of the purple arrow represents the reduction in capacity costs. The A-10 tariff has similar energy costs as the A-1 tariff, but, presumably due to demand charges, it has lower capacity costs. The E-19 tariff has consistently higher generation costs than the A-1 benchmark, but the capacity cost savings more than compensate, so that it is also more efficient than the A-1.

The fact that the hypothetical A-1 RTP tariff does not compare as favorably against realistic tariffs as it does in the quadratic utility model, due to its smaller reductions in capacity costs than those achieved by the realistic tariffs, probably indicates that RTP tariffs should include contribution to capacity costs, as our simulated RTP tariffs do not. It appears that LMPs alone do not provide a sufficient incentive to reduce system capacity costs, particularly when their effect is diluted by flat volumetric adders. However, we should note that our methodology for computing capacity costs is subject to noise, being derived from such small “samples” of hours, and it’s based on a public available dataset which we do not regard as a particularly reliable measure of actual capacity costs.<sup>60</sup>

The most dramatic pattern in private expenditures in the comparison of real tariffs is that the A-6 ToU and E-19 ToU tariffs are the cheapest for the consumer. This is because our HVAC system is very capable of intertemporal substitution, perhaps particularly in the weather regime we consider, so that the tariffs with the lowest off-peak price are the cheapest. This substitution entails a loss of retailer

<sup>59</sup> This is because the consumer’s optimization problem is to minimize expenditure, subject to comfort constraints. This problem can be reformulated so that the objective is linear in the vector of retail prices, with no prices showing up in the constraints. Then scaling the vector of prices scales the objective function (by linearity) without affecting the constraints, so that the optimal solution is unaffected. If a tariff includes complicated elements like demand response or demand charges, prices show up in auxiliary constraints. But these constraints can be eliminated by substitution into the objective, at the cost of no longer having a standard-form LP or MIP, which only matters for computational reasons.

<sup>60</sup> One way to reduce the variance of capacity cost estimates would be to average effects across heterogenous consumers. Another would be to adopt something like the “probabilistic” capacity charge allocation from Boomhower and Davis (2016).



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energy surplus, because the retail price differences are greater than the average wholesale price differences.

The hypothetical tariffs all induce large transfers from the retailer to the consumer, because realistic tariffs include such high markups over LMPs.

## 6 The effects of demand response and DR distortions

### 6.1 Theoretical Overview

In this section, we examine the welfare effects of Demand Response, with a focus on two economic distortions commented on in the literature: “baseline manipulation” and “double payment” (Chao and DePillis, 2013; Hogan, 2010; Borlick et al., 2012).

#### *Baseline manipulation*

A fully rational consumer who understands the baselining method may have an incentive to artificially inflate her consumption during certain periods in order to increase the rewards from DR “reductions” during periods of high reward  $p_t^{DR}$ . In our model the baseline values are determined endogenously as part of the optimization problem, so these incentives are captured correctly and we can indeed observe this behavior in our simulations (see Appendix C.3). To evaluate the effects of baseline manipulation compared to the behavior of a non-strategic customer, we consider a no-manipulation benchmark that we refer to as “baseline-taking equilibrium”:

**Definition 1 (Baseline-Taking Equilibrium)** Let  $\beta : \mathbf{q} \mapsto \mathbf{q}^{BL}$  denote the function mapping a consumption sequence  $\mathbf{q} = (q_1, \dots, q_T)$  to a sequence of baseline values  $\mathbf{q}^{BL} = (q_1^{BL}, \dots, q_T^{BL})$ , and let  $\mathcal{C}$  denote the set of constraints on state and control variables of the consumer. Then  $(\mathbf{x}^*, \mathbf{u}^*, \mathbf{q}^*)$  is a baseline-taking equilibrium if  $\mathbf{q}^* = \beta(\mathbf{q}^*)$  and  $(\mathbf{x}^*, \mathbf{u}^*) \in \arg \max_{\mathbf{x}, \mathbf{u} \in \mathcal{C}} V(\mathbf{x}, \mathbf{u}; \mathbf{q}^*)$ .

In words, a baseline-taking consumer regards the DR baseline values as exogenously given data, rather than decision variables as in the “fully rational” model. In equilibrium, the consumer’s optimal response to these baseline values results, as computed by the given baselining methodology (in our case, CAISO “10 in 10”), in the given DR baseline. That is, the vector of baseline quantities is a fixed point of the operator  $\beta(\cdot)$  in Definition 1. Algorithm 1 in Appendix A.2 describes the fixed-point iteration we use to compute a baseline-taking equilibrium.

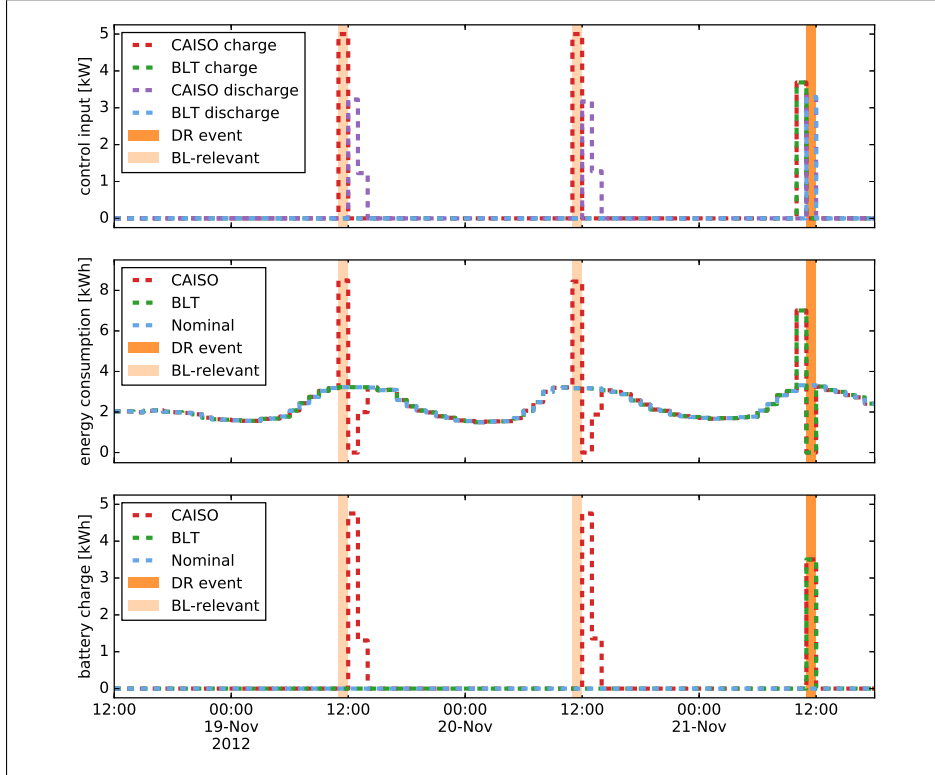
The contrast between such a baseline-taking equilibrium and the strategic, or “baseline-manipulation” optimum is analogous to the contrast between a price-taking equilibrium on the one hand, and monopoly or Cournot oligopoly pricing outcomes on the other.<sup>61</sup>

To illustrate baseline manipulation resulting from the distorted incentives, we show some simulation results that highlight the effect of DR with and without baseline manipulation. These plots show how a fully rational (i.e. strategic) DR participant would behave with advanced knowledge of DR event days, and they also demonstrate that optimal behavior in baseline-taking equilibrium matches an intuitive understanding of how a rational DR participant that ignores the incentive to inflate the baseline would behave.

<sup>61</sup> To solve for a price-taking equilibrium, the economist characterizes producers’ optimal quantity response as a function of an exogenously determined price over which the producer has no strategic control. Then the economist uses a market-clearing condition relating prices and total production quantities to determine the equilibrium price that supports these quantity decision. By comparing prices and quantities in both economic environments, one can, arguably, capture the effects of strategic “manipulation” of baselines, and prices, respectively.

*Baseline manipulation in the QU model*

A sample solution from our simulation of the Quadratic Utility model under the OptFlat tariff is shown in Figure 2.7 for the strategic agent (CAISO), the baseline-taking agent (BLT), and the Nominal agent, who is not exposed to any DR incentives. We highlight the DR event as well as the BL-relevant periods, i.e. the periods that are considered for determining the baseline value for the DR period.



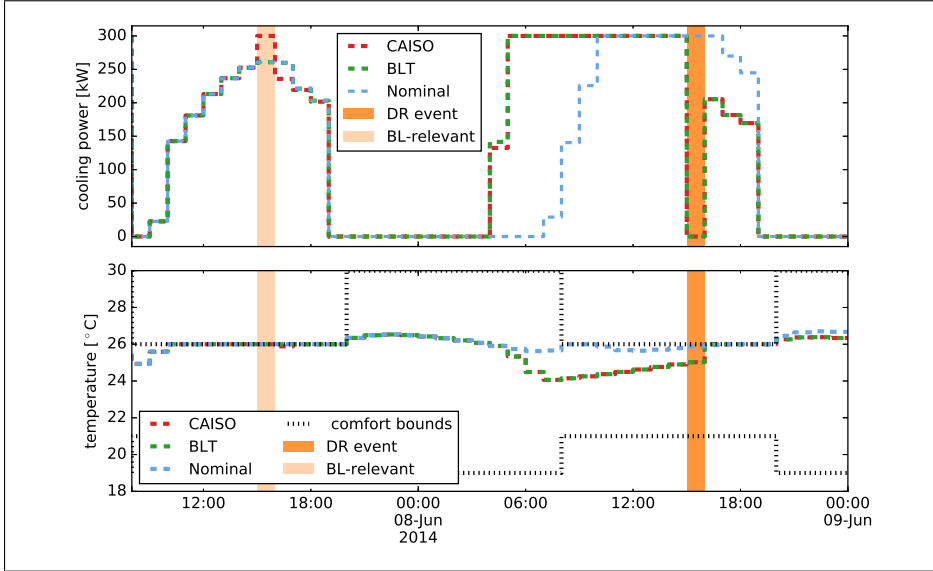
**Fig. 7:** Baseline manipulation behavior in the QU model, OptFlat, medium battery,  $E_d = -0.3$

The top panel of Figure 7 shows the charging ( $u_1$ ) and discharging ( $u_2$ ) rates of the battery.<sup>62</sup> We see that immediately before and during the DR event, both the strategic agent and the BLT agent act the same: before the event they charge the battery, and then they consume from the battery during the event. The middle panel shows the total energy drawn from the grid ( $u_1 + u_3$ ). From this we see that during the DR event, both the strategic and BLT agent in fact consume exclusively from their battery and draw no power from the grid (the Nominal agent ignores the event). But at 24 and 48 hours before the event, the BLT agent acts the same as the Nominal agent, while the strategic agent charges its battery as rapidly as

<sup>62</sup> We do not include the respective inputs of the nominal agent, who under the Opt Flat tariff does not use the battery and exclusively consumes energy directly from the grid.

possible during the baseline-setting hour, and discharges during the subsequent two hours. The evolution of the battery charge,<sup>63</sup> shown in the bottom panel of Figure 7, reflects the behaviors described above.

*Baseline manipulation in the HVAC model* We present a similar sample solution for the HVAC model under the A-1 ToU tariff in Figure 8. The top panel shows the



**Fig. 8:** Baseline manipulation behavior in the HVAC model, Opt Flat tariff

cooling power, while the bottom panel shows the evolution of the temperature in the building. Since this is a hot summer day, the building has to use a significant amount of energy to cool the building in order to satisfy the comfort constraints. In the 12 hours leading up the DR event, the strategic and the BLT agent both behave in the same way: they pre-cool the building considerably, so that during the DR event, they can forgo the use of cooling. In the temperature evolution we can see that after the DR event the temperature hits the upper constraint. This can be contrasted with the behavior of the Nominal agent, who does not pre-cool the building and hence needs to use considerable cooling power during the DR event in order to satisfy the comfort constraints. 24 hours before the DR event, the BLT agents behavior is indistinguishable from that of the Nominal agent, while the strategic agent “overcools” for an hour by running the HVAC at a higher power level than necessary for satisfying the comfort constraints (we can see this because the associated temperature trace drops slightly below the other temperature traces in the hour after the baseline-relevant hour, whereas at other times it is mostly hidden behind them). Then the strategic DR participant allows the temperature to drift back up to the upper constraint. Given our modeling

<sup>63</sup> Note that in our discrete-time model the charging and discharging during period  $t$  is reflected in the battery charge only in period  $t + 1$ .

assumption that the buildings occupants are indifferent to temperature as long as it satisfies the comfort constraints, this overcooling behavior is wasteful, because the energy needed to maintain a certain temperature level is greater the further it is from the temperature the building would be without actuation.<sup>64</sup>

In both the QU and the HVAC cases, the baseline-taking and baseline-manipulating behavior are indistinguishable in hours leading up to the DR event, when “legitimate” preparation for DR event occurs. Obviously, manipulation behavior occurs 24 hours prior, 48 hours, and so on. This has an important and intuitive implication of what we might expect when there is price uncertainty that resolves as the hour approaches: if the day-ahead forecast is good, then as uncertainty is introduced into further-ahead forecasts, baseline-manipulation behavior should diminish, and the strategic agent should become more similar to the baseline-taking agent. This is because baseline-manipulation is costly, because by definition the agent is deviating from behavior that would be optimal if not for the effect on the baseline.

#### *Double payment*

The other economic distortion we consider is “double payment.” Under the compensation scheme mandated by FERC Order 745, providers of demand response are to be paid for reductions from their historical baseline at the LMP. But by reducing consumption, the DR participant also avoids paying the retail price,  $p_t^R$ . The retail price can be decomposed into a component that reflects the average cost of energy procurement, plus a markup intended to recoup the retailer’s additional costs, particularly their fixed costs. We can write this decomposition as  $p_t^R = \mathbb{E}[p_t^W] + T\&D_t$ , where the first term denotes the average wholesale price, and the second denotes fixed costs such as Transmission and Distribution.

The result is that, in a DR hour, the the avoided expenditure, or effective “net price” per MWh reduced, is  $p_t^R + p_t^W = \mathbb{E}[p_t^W] + T\&D_t + p_t^W$ , which exceeds the efficient price by  $\mathbb{E}[p_t^W] + T\&D_t$ . But in an average hour, the retail price exceeds the efficient price by only  $T\&D_t$ .<sup>65</sup>

Many economists have concluded on the basis of this and other arguments that this effective price during DR events is too high, incentivizing inefficiently low consumption levels (Borlick et al., 2012; Chao and DePillis, 2013); and that if baseline-dependent DR is to exist, a quantity, usually referred to as “G,” should be subtracted from the DR payment, to correct the effective price.

However, there is a lack of clarity in the literature about what exactly this “G” should be. Some authors take it to be the retail rate (Chao and DePillis (2013); Borlick et al. (2012); Borlick (2010); Shanker (2010)), so that the effective price

<sup>64</sup> If the only exogenous determinants of building temperature were outside temperature, this would be the simple result of Newtons law of cooling, which states that the rate at which a body dissipates heat into its surroundings is proportional to the difference between the bodys temperature and that of its surroundings. In a model with higher order terms relating power draw and HVAC cooling output, overcooling might be wasteful because it would encourage the building to run the HVAC at an inefficiently high level; but in our linear model, this is not an issue.

<sup>65</sup> This disregards externality costs. To account for externality costs, the reader can subtract them from  $T\&D_t$  in what follows. This is straightforward in our setting, because externality costs are essentially time-invariant in California, as natural gas is the marginal fuel in the majority of hours (see Appendix C.2 and Callaway et al. (2015)).

would be  $p_t^W$  in DR hours. This is the efficient price for a single hour considered alone. But Hogan (2010) (also approvingly cited by Chao and DePillis (2013)) argues that “G” refers to “the imputed generation portion of retail rates.” If the imputed generation component is  $\mathbb{E}[p_t^W]$ , then the LMP - G payment would be  $p_t^W - \mathbb{E}[p_t^W]$ , and the effective net price would be  $T\&D_t + p_t^W$ .

When we simulate the elimination of the double payment distortion by making LMP-minus-G payments in our study, we adopt a variant of this latter approach subtracting an imputed generation component of the retail price from the LMP payment. This seems sensible because it equalizes average markups across DR and non-DR hours (see Section 5.2), and DR does not necessarily abate fixed costs (although that point is arguable).

To derive the imputed generation component of a retail tariff, we subtract the “non-generation rate” for that tariff from the tariff itself. The non-generation rate is a surcharge paid to PG&E by customers of Community Choice Aggregation customers, to cover PG&E’s infrastructure costs (see Table 3). In our hypothetical Opt Flat tariff, we take the imputed generation component to be the average LMP itself, since the Opt Flat tariff represents the average generation rate.

**Table 3** Load-weighted average A-1 ToU prices, Non-gen component, and NP-15 SMC, all in \$/MWh. Data from Pacific Gas and Electric Company (a)

	Tariff	Non-gen	Imputed gen	Average SMC
Summer peak	262	128	134	61
Summer part-peak	253	128	125	55
Summer off peak	225	128	97	46
Winter part-peak	175	97	77	55
Winter off peak	155	97	58	48

While we consider this to be a reasonable and realistic way of decomposing PG&E’s tariffs into generation and non-generation components, the resulting decomposition results in generation components that are much higher than the average LMP.<sup>66</sup> The resulting value of “G” is a sort of compromise, intermediate between the retail rate itself endorsed by Chao and DePillis (2013) on the high side, and the average wholesale price, which is perhaps the lowest value suggested by Hogan (2010), on the low side. It seems the fact that PG&E’s imputed generation component is so much higher than the average LMP is accounted for by CPUC mandates to procure various expensive renewable resources, such as wind, solar, and biogas energy, using out-of-market feed-in tariffs.<sup>67</sup>

## 6.2 Simulation Results: DR distortions

In the following two sections, we present our findings on the effects of DR with and without the two economic distortions just introduced, for both the quadratic utility model and the HVAC model.

<sup>66</sup> A reasonable alternative would be some kind of load-weighted average LMP (since PG&E publishes representative consumption data for each customer class (Pacific Gas and Electric Company, 2016a), a separate load-weighting measure could be used for each tariff).

<sup>67</sup> See Senate Bill 1122 (California State Senate, 2012), as well as Pacific Gas and Electric Company (2016d).

In Figures 9 and 10, we plot, for both consumer models, the welfare effects of the four DR settings: standard DR with both the manipulation and double payment distortions (“DR”); DR without double payment (“LMP-G”); DR in a baseline-taking equilibrium (“BLT”); and DR without double payment and in a baseline-taking equilibrium (“BLT & LMP-G”). The welfare effects are represented in terms of their changes (in \$) from the no-DR benchmark, as in the previous figures.

We explore the welfare impacts of these different demand response environments under two tariffs: A-1 ToU and Opt Flat. We choose the A-1 ToU tariff as representative of extant tariffs, as flat tariffs such as the A-1 are being phased out for commercial and industrial tariffs, and are not available to customers with smart meters (Pacific Gas and Electric Company, b). We choose the Opt Flat tariff because it is common in the DR and dynamic pricing literature to treat DR as superimposed on a second-best tariff, i.e. in which the retail price is the average social marginal cost (Chao and DePillis, 2013, Appendix A).

Note that, in our model, DR can never have a detrimental effect on the consumer surplus, because participation is voluntary and we assume that the consumer has perfect foresight.

### 6.2.1 DR and Distortions Simulation Results: Quadratic utility model

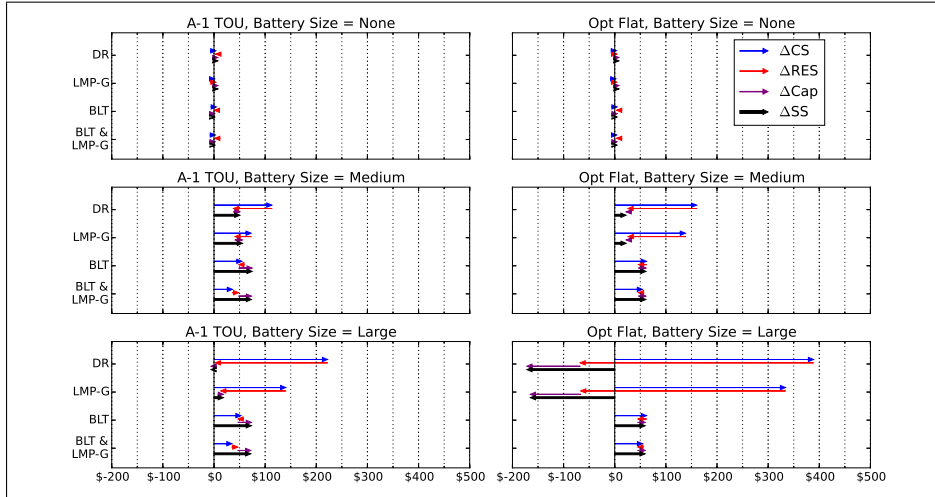
In general, the changes in surplus due to DR for the quadratic utility consumption model are on the order of several hundred dollars at most. This is very small as a fraction of total social surplus since calibration of inelastic utility functions results in very large social surpluses (ranging from \$8,855 for elasticity  $E_d = -0.3$  to \$21,435 at elasticity  $E_d = -0.1$ ). However, in absolute terms, or as a fraction of the annual electricity bill (calibrated to be equal to \$4,013 annually in the A-1 case), the changes are more substantial.

In Figure 9, we plot the results for a demand elasticity of  $E_d = -0.1$ . The plots for the range from -0.05 to -0.2 are very similar for both tariffs, so we only include one.<sup>68</sup> Since the effects of DR are almost negligible without battery storage, this lack of dependence on demand elasticity suggests that the economically significant effects of DR are a result of battery storage arbitrage, and are mostly financial from the consumer’s perspective, without much effect on end-use consumption quantities.

DR has an appreciable effect on the surpluses whenever there is battery storage. In these cases, manipulation of the DR baseline has a comparatively large and detrimental effect on social surplus. That is, “BLT” always has a higher surplus than “DR,” and “BLT & LMP-G” always has a higher social surplus than “LMP-G.” Whenever DR with baseline manipulation has a non-negligible effect, the consumer benefits are much greater than for the corresponding BLT case, but the aggregate social benefits are smaller, which implies a financial transfer from the retailer (really, the rest of society) to the consumer, which is sometimes quite large.<sup>69</sup> In baseline-taking equilibria, the retailer surplus increases under the A-1

<sup>68</sup> In the tables in Appendix E we also present results for  $E_d = -0.3$ , but this case is more extreme, and perhaps not very realistic.

<sup>69</sup> Ignoring capacity costs, this transfer is the length of overlapping blue and red arrows. Accounting for capacity costs, one would replace the red arrows with the sum of the red and



**Fig. 9:** Quadratic Utility Social Surplus Changes, DR and Distortions,  $E_d = -0.1$

ToU tariff, and is unaffected under the Opt Flat tariff. The retailer benefits are entirely due to reduction in capacity costs (purple arrows).

Without a battery, DR is beneficial to society, but the scale is negligible: at most \$15 annually (a little over \$1 a month) under the very high elasticity  $E_d = -0.2$ , and at most \$3 annually under the more plausible elasticity of  $E_d = -0.05$ . The largest effect of DR without a battery (and the only one greater than \$15 annually) is a reduction in generation cost of \$36 annually, when  $E_d = -0.3$ .

With a medium battery, all DR variants increase social surplus, with an increase between \$50 and \$75 in the A-1 ToU tariff, and between \$19 and \$60 in the Opt Flat tariff. The lower ends of these ranges come from the baseline manipulation cases, and the upper ones are from baseline-taking. Eliminating the double payment distortion (“LMP-G” vs. “DR”, and “BLT & LMP-G” vs. “BLT”) has a small positive effect (sometimes none) on total surplus, and has a more substantial effect of redistributing part of the change in social surplus from the consumer to the retailer (reducing the size of the transfer from the retailer to the consumer in the baseline manipulation case, and magnifying the retailer’s revenue increase under baseline-taking). In the basic DR setting (with both manipulation and double payment), DR increases the social surplus by \$20 annually, but involves a transfer from the retailer to the consumer of \$60 to \$65 in the A-1 ToU and \$140 in the Opt Flat, annually. In the real world, much of such a transfer would likely involve cross-subsidization from consumers who do not participate in DR. But without baseline manipulation, both the retailer and the consumer see improvements from DR, which is what one would hope for from a DR program.

With a large battery, the effects of DR are quite large and mixed. Strikingly, increasing the battery size from Medium to Large has a negligible effect on total surplus in baseline-taking equilibria, and has a large negative effect when manipulation is possible (comparing results for the Large vs Medium battery). With both

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purple arrows. Note that for any tariff, the transfer between the consumer and the retailer could be changed to any desired values by changing the fixed charges, i.e., the meter charges.



manipulation and double payment, DR has a small negative effect on social surplus in the A-1 ToU tariff (\$10 annually), and a larger negative effect in the Opt Flat tariff (\$190 annually). These totals include large transfers from the retailer to the consumer: about \$220 and \$380 respectively. Without manipulation, society gains \$60 to \$70 annually from DR, and the retailers revenues either increase or are unaffected, as compared to no DR.

Comparing the A-1 ToU tariff with the Opt Flat tariff, we see that the deleterious effects of baseline manipulation are much greater in the Opt Flat. Intuitively, this would seem to be because baseline manipulation requires “excessive” consumption in anticipation of upcoming DR events. That excessive consumption is easier to engage in, in a tariff that has much lower markups, such as the Opt Flat.

These results compare DR tariffs against the A-1 ToU benchmark, which changes slightly with battery size. So we also summarize the effects of increasing the battery size on social surplus in DR tariffs: With demand response, increasing battery size can increase social welfare by between \$23 and \$36 annually in the A-1 tariff, and \$44-\$48 in the A-1 ToU (the high end of the ranges are from lower elasticities). The private gains are smaller. With baseline manipulation, a medium battery realizes a value to society of \$14-\$26, but with a large battery, the surplus decreases by \$21-\$26 annually. In conjunction with our discussion above, this suggests that RTP tariffs may make battery investments worthwhile, but DR programs probably do not justify them, and may even make the operation of a battery economically destructive.

To sum up, in the quadratic utility model, the effects of DR on total surplus are highly dependent on the base tariff (A-1 ToU vs. Opt Flat), the size of the battery, and the type of economic distortions allowed for, but are not significantly dependent on elasticity. Baseline manipulation is always worse for society than baseline taking, and can in fact make the net social effects of DR deleterious. DR with baseline manipulation results in large transfers toward the consumer whenever there is any effect on efficiency. Double payment has smaller efficiency effects, mostly redistributing changes in surplus from the retailer to the consumer.<sup>70</sup> A large battery as compared to a medium battery is good for the consumer, but neutral for society in baseline-taking equilibrium, and bad for society when baseline manipulation is possible.

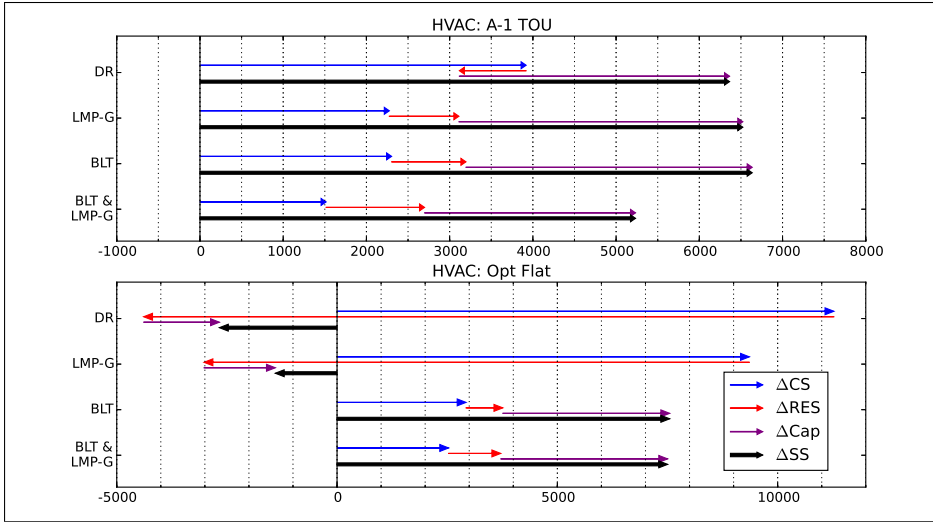
As a side-note, the non-monotonicity of the effect of the battery size on social surplus reflects the complexity of tariff incentive effects when consumers can intertemporally substitute, an issue we explored earlier in Section 5.2, particularly Figures 2 and 3, with respect to the A-6 ToU tariff.

### 6.2.2 DR Distortions Simulation Results: HVAC model

Figure 10 shows the changes in surpluses for the HVAC model, from the no-DR benchmarks for the A-1 and Opt Flat tariffs respectively. For the A-1 tariff, the benchmark social surplus (negative generation cost minus capacity cost with no DR) is -\$68,100, and the individual expenditure is \$146,795. For the Opt Flat tariff,

<sup>70</sup> The notable exception to this is in the A-1 ToU tariff, with the large battery and baseline manipulation, where eliminating double payment creates a \$25 annual gain for society, transforming effects that were slightly or negligibly deleterious into effects that are noticeably positive.

the social surplus benchmark is nearly same as that of the A-1 tariff (-\$68,097), and the individual expenditure is \$39,261.<sup>71</sup>



**Fig. 10:** HVAC DR distortions: Social Surplus Changes from no-DR baseline. (Benchmark social cost of generation and capacity: \$68,100.)

Under the A-1 ToU tariff, the effect of demand response is always beneficial for society in aggregate. It is also beneficial in every component of social surplus, except in the case with both DR distortions, in which case the retailer is negatively impacted in terms of energy costs, but in turn sees a larger benefit in terms of capacity costs. The pattern of results stemming from distortions is hard to explain: eliminating baseline manipulation is good for society in the presence of the double payment distortion, but it is deleterious for society under LMP-G compensation. Similarly, eliminating double payment is beneficial under baseline manipulation, but it is harmful in baseline-taking equilibria. And the “undistorted” outcome with baseline-taking and LMP-G, is the worst of all four combinations of distortions.

In the Opt Flat tariff, the effects are much more concordant with economic intuition. This might be expected, since the Opt Flat tariff is the standard setting under which DR is studied, and we do not have to worry about the interaction of the DR incentives with high markups and potentially distorted time-of-use price ratios. Demand response is deleterious for society with baseline manipulation, but beneficial in baseline-taking equilibrium. What is striking is the extremely high transfer from the retailer to the consumer under baseline manipulation (note though that reduced capacity costs still have a significant positive effect on retailer surplus). Eliminating the double payment distortion is beneficial under baseline manipulation. In baseline-taking equilibrium, eliminating double payment has a

<sup>71</sup> Since the A-1 tariff is also flat, the only difference in incentives between the two tariffs is the incentive to substitute between summer and winter seasons in the A-1 tariff, which is only possible for a few hours annually. The Opt Flat individual expenditure is lower than the social cost of generation because the Opt Flat tariff does not reflect capacity costs.

small effect, which is almost entirely a redistribution of revenue from the consumer to the retailer. This suggests that double payment does not have a large effect on consumption behavior in baseline-taking equilibrium.

And again, baseline manipulation is a much smaller problem in the A-1 ToU tariff than it is in the Opt Flat tariff, presumably because baseline inflation is more expensive in the former tariff, which has much higher markups. Finally, we recall our comment from discussing the examples of baseline manipulation depicted in figures 7 and 8: it seems likely that under uncertainty about hours far in the future, the effects of baseline manipulation, insofar as they differ from baseline taking, would be smaller than what we see in our simulation results.

## 7 Discussion

Throughout this paper, we have observed that, not all too surprisingly, the efficiency effects of different tariffs depend strongly on the underlying consumption model. Moreover, tariffs and intertemporal substitution technology interact to produce complicated patterns of outcomes, which are often hard to explain, let alone foresee:

- Without intertemporal substitution capacity, high markups are much more important drivers of welfare losses than a lack of real-time pricing, but with intertemporal substitution capacity, high markups are less important;
- With a large battery, DR with baseline manipulation is welfare-improving with high markups (A-1 ToU tariff), but welfare-reducing with low markups (Opt Flat tariff);
- In the A-6 ToU tariff (with large price differences between ToUs), a medium battery provides very little social benefit, but a large battery provides a large social benefit. Consequently, the A-6 tariff reduces welfare compared to the A-1 tariffs with no battery and with a medium battery, but it increases welfare over the A-1 tariffs with a large battery;
- With DR and baseline manipulation, a medium battery provides a significant social benefit, but a large battery provides no benefit, or is socially harmful;
- In the QU model, real-time pricing based on LMPs is far more efficient than flat and existing tariffs when there is any substitution capacity, but in the HVAC model, existing tariffs can be more efficient than our hypothetical real-time pricing tariff, by reducing capacity costs.

(The effects involving baseline manipulation, and to some extent real-time pricing, are likely sensitive to our unrealistic perfect foresight assumptions.) It is easy to find examples of prominent economists criticizing well-intended tariff features for giving perverse incentives in the presence of rapidly developing technologies: we have discussed demand charges and demand response above; net metering is another example.

One policy conclusion we draw from all this is that, given the complexity of tariff incentives, policymakers should hew close to economic orthodoxy, and focus on conceptually simple tariffs that are less likely to have unexpected side-effects. And if the energy market does not provide sufficient incentives for capacity investment, then these improved tariffs should also account for contribution to system capacity costs. If tariffs do not give the right incentives under a broad range

of conditions, then additional smart technology might reduce efficiency, rather than increasing it. Simulation studies like this one may also help as early indicators of potentially costly distortions.

The extreme disparity between high retail prices and relatively low wholesale prices also prompts consideration. Although it is not the focus of our study, we speculate that feed-in tariffs supporting California’s Renewable Portfolio Standards, and other “complementary policies,” are major drivers of this disparity. These complementary policies are intended to supplement California’s cap-and-trade carbon pricing regulation, but the current consensus is that they instead play the leading role (Cullenward and Coghlan, 2016; Fowle, 2016), with the result that environmental goals are met at unnecessarily high cost. For example, Hughes and Podolefsky (2015) make a rough estimate that the California Solar Initiative, a residential solar subsidy program, achieved CO<sub>2</sub> emission reductions at a cost of approximately \$130 to \$196 per metric tonne: over 10 times the prevailing emissions allowance price. Our finding that high markups are likely to be a major driver of welfare losses underscores these considerations, strengthening the broader argument in favor of simplifying and streamlining California’s energy and environmental policy more generally, in order to achieve environmental goals as efficiently as possible.

The main limitation of our approach is that it considers data—LMPs, periods eligible for DR, and weather—to be known to the consumer in advance. This perfect knowledge assumption is clearly restrictive, and we would expect consumer behavior in DR and RTP tariffs to be somewhat different in a more realistic setting with limited information about future wholesale market prices and DR events. A central concern of ours is the efficiency effects of baseline manipulation. Intuitively, we would expect that perfect foresight gives the consumer the greatest ability to artificially inflate its baseline, and hence expect that our estimates of the social cost of baseline manipulation over-estimate the true cost. Since in our models, “legitimate” preparation for upcoming DR events seems to occur in the hours immediately before the event, we expect that as price uncertainty is added for hours further out in the planning horizon, the effects of baseline manipulation should diminish. Uncertainty has implications for most other tariffs, but we do not expect them to be as severe, except perhaps in real-time pricing and demand charges, since retail prices are generally known far enough in advance, and weather is usually fairly predictable over the relevant time horizon.

Ideally, we would be able to extend our formulation to more realistic settings that incorporate uncertainty by adopting methods such as approximate dynamic programming (Powell, 2011), stochastic multistage programming (Defourny et al., 2011), or stochastic MPC (Mesbah, 2016). However, if the goal is to retain the ability to treat complex consumption models and to formulate the DR baseline endogenously as part of the optimization problem, the extension to such methods poses very significant challenges, at least if the resulting algorithm should be of any reasonable computational complexity.<sup>72</sup> The “perfect information relaxation”

<sup>72</sup> Our baseline-taking equilibrium concept and associated fixed-point algorithm seem to translate relatively straightforwardly to the stochastic multistage programming setting. However, the combination of hourly consumption decisions and the long-range dependence of the DR baseline on consumption decisions would result in prohibitively large scenario trees, with or without baseline manipulation. Perhaps heuristic methods could be applied to generate tractable scenario trees with a satisfactory level of modeling fidelity.

that we examine in the present work would be an important first step in benchmarking any such approximately optimal policies under more realistic information structures (Brown et al., 2010).

We also hope that with our open source software package `pyDR` (Balandat et al., 2016a) we provide other researchers with a useful tool to study welfare effects of dynamic electricity pricing under a broad range of consumption models and tariffs.

## A Formulation of the Optimization Problem

Recall the utility function of a risk-neutral, utility-maximizing consumer from Section 3:

$$V(u, x, q, z, q^{BL}) := U(u, x, y, q) - \sum_{t=1}^T \left[ p_t^R q_t - \mathbf{1}_{\{t \in \mathcal{E}\}} p_t^{DR} DR_t \right] - \text{FC} - \text{DC} \quad (13)$$

### A.1 Optimization Problem for a Fully Rational Consumer

A fully rational consumer faces the following optimization problem:

$$\max_{x, u, q, z, q^{BL}} V(x, u, q, z, q^{BL}) \quad (14a)$$

$$\text{s.t. } z_t^{DR} \in \{0, 1\} \quad \forall t \quad (14b)$$

$$DR_t = (q_t^{BL} - q_t) z_t^{DR} \quad \forall t \quad (14c)$$

$$\text{consumption model constraints}_t(x_t, u_t) \quad \forall t \quad (14d)$$

$$\text{baseline definition}(q^{BL}, q, z^{DR}) \quad (14e)$$

$$\text{FC} = \text{fixed charge definition} \quad (14f)$$

$$\text{DC} = \text{demand charge definition}(q) \quad (14g)$$

Denote problem (14) by  $\mathcal{P}$ . We point out that, under our assumption of perfect foresight,<sup>73</sup> participation in DR events, though voluntary, will take place automatically in (14) whenever it is ex-post beneficial to the consumer.

Before describe how to formulate the different elements of  $\mathcal{P}$  in the following sections, we briefly comment on the complexity of the optimization problem. Depending on the length of the simulation horizon, the number of DR events, and whether the tariff includes a demand charge,  $\mathcal{P}$  is a Mixed-Integer Program (MILP for the HVAC model and MIQP for the Quadratic Utility model) of considerable size. The largest of our simulations are for the HVAC model and involve around 45,000 variables and 100,000 constraints. For the Quadratic Utility model our largest optimization problem has around 35,000 variables and 9,000 constraints. Despite the large size of the problem, the GUROBI solver (Gurobi Optimization, 2016) we use manages to solve even the largest of the problems in less than 100 seconds on a standard desktop computer.

### Demand Charges

Let  $\mathcal{T}_{DC}$  denote the set of periods relevant for the demand charge in the horizon of interest<sup>74</sup>. Then we have  $\text{DC} = \sum_{p \in \mathcal{T}_{DC}} DC_p$ , where, for each  $p \in \mathcal{T}_{DC}$ ,  $DC_p \geq q_t$  for all  $t \in p$ . From the objective function, it is easy to see that at the optimum,  $DC_p = \max_{t \in p} q_t$  for each  $p \in \mathcal{T}_{DC}$ . In this paper, we focus on charges on the peak consumption during each month. However, the above formulation is rather general and can easily be modified to account for similar kinds of demand charges, as long as they can be reformulated as linear constraints.

<sup>73</sup> Which follows from Assumptions 1 and 2.

<sup>74</sup> E.g. the different months or the different billing periods within the simulation horizon  $1, \dots, T$

### Endogenous Definition of the DR Baseline

Various baselining methodologies have been proposed for Demand Response and are used by different ISOs. In this paper, we focus on the so-called “10 in 10” baseline defined by CAISO (CAISO, 2015). In this methodology, the baseline for a particular hour is the average consumption in the previous  $n$  similar<sup>75</sup> non-event days (i.e. days without a DR event), where  $n = 10$  for Business days and  $n = 4$  for non-Business days. The CAISO methodology also allows for a so-called load-point adjustment (LPA), by which the raw customer baseline can be adjusted up or down by no more than 20%, depending on the consumption level during the morning of the event day. For simplicity, we will ignore the LPA in this paper.

Let  $q_{d,h}$  denote the total energy consumption of the DR participant in hour  $h$  of day  $d$ . Under some abuse of notation, let  $q_{d,h}^{\text{BL}}$  denote the value of the CAISO baseline in the same period. In order to improve readability, we start with the simplest case and step by step build up a formulation that captures the complete baseline.

*No other DR events:* In the simplest case, there are no possible DR events in the past  $n$  similar days, and the baseline value can be written as

$$q_{d,h}^{\text{BL}} = \frac{1}{n} \sum_{d' \in \mathcal{D}} q_{d',h} \quad (15)$$

where  $\mathcal{D}$  is the set of the  $n$  similar previous days<sup>76</sup>. In this case, it is easy to formulate the DR participant’s decision problem: Abusing notation again, let  $z_{d,h} \in \{0,1\}$  be a binary variable indicating whether the participant reduces consumption w.r.t to baseline ( $z_{d,h} = 1$ ) or not ( $z_{d,h} = 0$ ) during hour  $h$  of day  $d$ . Moreover, let  $r_{d,h} = (q_{d,h}^{\text{BL}} - q_{d,h})z_{d,h}$  denote the reduction w.r.t. the baseline value. The DR reward during this hour is  $\text{LMP}_{d,h} \cdot r_{d,h}$ , where  $\text{LMP}_{d,h}$  is the Locational Marginal Price at the participant’s pricing node. Thus, as the term  $\text{LMP}_{d,h} \cdot r_{d,h}$  appears in the participant’s objective function<sup>77</sup> (which is to be maximized), then the constraints

$$r_{d,h} \geq 0 \quad (16a)$$

$$r_{d,h} \leq q_{d,h}^{\text{BL}} - q_{d,h} \quad (16b)$$

$$r_{d,h} \leq z_{d,h} \cdot M \quad (16c)$$

with  $M$  a suitably large constant<sup>78</sup> fully encode the decision problem. In particular, if  $z_{d,h} = 0$  then  $r_{d,h}$  is forced to zero by constraint (16c). Otherwise, if  $M$  is large enough and  $z_{d,h} = 1$ , then (16c) is not binding, and by way of how it appears in the objective,  $r_{d,h}$  at optimum will equal the baseline reduction  $q_{d,h}^{\text{BL}} - q_{d,h}$  by constraint (16b). Observe that, importantly, all constraints (16) are linear inequality constraints.

However, if within the  $n$  previous similar days there is the possibility for participating in another DR event, then the previous decision of whether to reduce consumption and receive a DR payment will affect the computation of the baseline. Nevertheless, by introducing additional variables and constraints, it is still possible to formulate the baseline as a (possibly large) set of linear inequality constraints.

<sup>75</sup> Here “similarity” just depends on the distinction between Business and non-Business days.

<sup>76</sup> For example, if  $d$  is a Business day, then  $\mathcal{D}$  contains the 10 previous Business days.

<sup>77</sup> Note that the variable  $r_{d,h}$  appears nowhere else in the objective or in other constraints.

<sup>78</sup> Choosing  $M$  large enough but not too large is important for the optimization problem to be well-conditioned. In general this can be tricky, but in our case a straightforward and suitable choice is to set  $M$  to the maximum possible energy consumption or the participant in any given period.

*All DR events in same hour, one other possible event:* For simplicity, assume first that DR events always occur during the same hour of the day. This allows us to simplify notation, drop the index  $h$ , and simply consider  $d$  as the period of interest. Further, suppose that there is exactly one day, say day  $d_{[1]}$ , in the previous  $n$  similar days during which the participant may choose to be rewarded for reducing consumption w.r.t. the baseline. Let  $z_{d_{[1]}} \in \{0, 1\}$  denote the associated indicator variable. Again, with the term  $\text{LMP}_d \cdot r_d$  in the objective function, the problem can be encoded via the following constraints:

$$r_d \geq 0 \quad (17a)$$

$$r_d \leq q_d^{\text{BL}} - q_d \quad (17b)$$

$$r_d \leq z_d \cdot M \quad (17c)$$

$$q_d^{\text{BL}} \leq \frac{1}{n} (\sum_{d' \in \mathcal{D}'} q_{d'} + q_{d_{[1]}}) + z_{d_{[1]}} \cdot M \quad (17d)$$

$$q_d^{\text{BL}} \leq \frac{1}{n} (\sum_{d' \in \mathcal{D}'} q_{d'} + q_{d^{(1)}}) + (1 - z_{d_{[1]}}) \cdot M \quad (17e)$$

where  $\mathcal{D}'$  is the set of  $n-1$  similar previous days excluding day  $d_{[1]}$ , and  $d^{(1)}$  is the first similar day prior to all days in  $\mathcal{D}'$ . In particular, if  $z_{d_{[1]}} = 0$ , the constraint (17e) will be inactive and, because  $q_d^{\text{BL}}$  enters the objective through the reduction  $r_d$ , (17d) will be binding. In both cases, the baseline  $q_d^{\text{BL}}$  will be forced to the correct value.

*All DR events in same hour, more than one event:* We retain the simplifying assumption that all events happen during the same hour, but now consider the case when there are  $k$  possible event days that could affect the baseline in day  $d$ . Call those event days  $d_{[1]}, \dots, d_{[k]}$  and denote by  $z_{d_{[1]}}, \dots, z_{d_{[k]}} \in \{0, 1\}$  the associated indicator variables for participating in the respective event. Furthermore, let  $\mathcal{D}'$  be the set of  $n-k$  previous similar days excluding days  $d_{[1]}, \dots, d_{[k]}$ . Finally, denote by  $d^{(1)}, \dots, d^{(k)}$  the  $k$  first similar days prior do all days in  $\mathcal{D}'$ , and let  $\mathcal{K} = \{1, \dots, k\}$ . It turns out that we can encode the correct baseline by using  $2^k$  big-M type constraints. This is easiest to see when  $k = 2$ , in which the constraints are:

$$r_d \geq 0 \quad (18a)$$

$$r_d \leq q_d^{\text{BL}} - q_d \quad (18b)$$

$$r_d \leq z_d \cdot M \quad (18c)$$

$$q_d^{\text{BL}} \leq \frac{1}{n} (\sum_{d' \in \mathcal{D}'} q_{d'} + q_{d_{[1]}} + q_{d_{[2]}}) + (z_{d_{[1]}} + z_{d_{[2]}}) \cdot M \quad (18d)$$

$$q_d^{\text{BL}} \leq \frac{1}{n} (\sum_{d' \in \mathcal{D}'} q_{d'} + q_{d^{(1)}} + q_{d_{[2]}}) + (1 - z_{d_{[1]}})M + z_{d_{[2]}} \cdot M \quad (18e)$$

$$q_d^{\text{BL}} \leq \frac{1}{n} (\sum_{d' \in \mathcal{D}'} q_{d'} + q_{d_{[1]}} + q_{d^{(1)}}) + z_{d_{[1]}}M + (1 - z_{d_{[2]}}) \cdot M \quad (18f)$$

$$q_d^{\text{BL}} \leq \frac{1}{n} (\sum_{d' \in \mathcal{D}'} q_{d'} + q_{d^{(1)}} + q_{d^{(2)}}) + (2 - z_{d_{[1]}} - z_{d_{[2]}}) \cdot M \quad (18g)$$

It is rather straightforward to verify that for all possible combinations

$$(z_{d_{[1]}}, z_{d_{[2]}}) \in \{(0, 0), (0, 1), (1, 0), (1, 1)\}$$

the constraints (18) result in the correct definition of the baseline. For the general case, equations (18d)-(18g) can be replaced by the following  $2^k$  constraints:

$$\forall K \in 2^{\mathcal{K}} \quad q_d^{\text{BL}} \leq \frac{1}{n} (\sum_{d' \in \mathcal{D}'} q_{d'} + \sum_{j \in K} q_{d_{[j]}} + \sum_{l \in \mathcal{K} \setminus K} q_{d^{(l)}}) + M \cdot \sum_{j \in K} z_{d_{[j]}} + M \cdot \sum_{l \in \mathcal{K} \setminus K} (1 - z_{d_{[l]}}) \quad (19)$$

where  $2^{\mathcal{K}}$  denotes the power set (i.e., the set of all subsets) of  $\mathcal{K}$ .

*DR events in different hours, more than one event:* This is the most general case that covers the full problem. To encode whether there is one or more DR events during a given day, we use an auxiliary indicator variable for each day with at least one possible event. Specifically, suppose that during day  $d$  there are  $m$  hours during which the participant can

choose to participate in DR. Call those hours  $h_1, \dots, h_m$ , and let  $z_{d,h_i} \in \{0, 1\}$  for  $i = 1, \dots, m$  the associated indicator variables for DR participation. Let  $z_d \in \{0, 1\}$  be the binary variable indicating whether the participant places at least one DR bid during day  $d$ . Then the variable  $z_d$  is fully determined by the following constraints:

$$z_d \geq z_{d,h_i} \quad \text{for } i = 1, \dots, m \quad (20a)$$

$$z_d \leq \sum_{i=1}^m z_{d,h_i} \quad (20b)$$

The general problem can then be formulated by defining auxiliary variables and associated sets of constraints as in (20) for each day with possibly multiple DR events, and by using those auxiliary variables  $z_d$  in the respective constraints (19) that determine the baseline value.

## A.2 Fixed-Point Algorithm for Computing a Baseline-Taking Equilibrium

A consumer that takes the baseline values  $q^{BL}$  as given exogenously, but otherwise behaves in a fully rational way, solves a slightly modified version of the optimization problem  $\mathcal{P}$  in (14). Specifically,  $q^{BL}$  is not a variable anymore but instead is a fixed parameter, and the constraint (14e) is dropped from the problem. Let  $\tilde{\mathcal{P}}$  denote this modified optimization problem.

We are interested in Baseline-taking Equilibria as formalized in Definition 1. A straightforward approach to finding such an equilibrium is a fixed-point iteration, as given by Algorithm 1. Here  $\beta : q \mapsto q^{BL}$  is the function computing the baseline based on the consumption vector  $q$  (in our case, this is the CAISO 10 in 10 method). Furthermore,  $d : q^{BL} \times q^{BL} \mapsto \mathbb{R}^+$  is a distance function between two baseline profiles, and  $\epsilon > 0$  is a numerical tolerance parameter<sup>79</sup>. At this point we do not have any theoretical convergence guarantees<sup>80</sup> for Algorithm 1, but numerical simulations have shown it to converge reliably within a few ( $< 10$ ) iterations for all our simulation scenarios.

**Data:**  $\epsilon$

**Result:** Baseline-taking equilibrium  $(x^*, u^*, q^*, z^*)$   
Solve  $\mathcal{P}$  to obtain initial condition  $(x^0, u^0, z^0, q^0)$

Let  $q^{BL} = \beta(q^0)$

**for**  $k \in \mathbb{N}$  **do**

Solve  $\tilde{\mathcal{P}}$  for baseline  $q^{BL}$  to obtain  $(\tilde{x}, \tilde{u}, \tilde{z}, \tilde{q})$

Let  $\tilde{q}^{BL} = \beta(\tilde{q})$

**if**  $d(q^{BL}, \tilde{q}^{BL}) < \epsilon$  **then**

**return**  $(x^*, u^*, q^*, z^*) := (\tilde{x}, \tilde{u}, \tilde{z}, \tilde{q})$

**end**

$q^{BL} \leftarrow \tilde{q}^{BL}$

**end**

**Algorithm 1:** Algorithm for Computing Baseline-taking Equilibrium

Algorithm 1 returns, up to numerical tolerances, a consumption vector  $q^*$  that is optimal with respect to the baseline  $\beta(q^*)$ , which is of course nothing but the a Baseline-taking Equilibrium according to Definition 1.

## B Dynamical System Models

While we investigate the two particular models of the Quadratic Utility with Battery and the HVAC-equipped building in detail, we point out that our formulation also allows for general quadratic utility functions of the form

$$U(u, x, y, q) = \mathbf{w}^\top H \mathbf{w} + h^\top \mathbf{w} \quad (21)$$

<sup>79</sup> In our simulations, we used the standard Euclidean norm for the distance and tolerance parameter of  $\epsilon = 10^{-2}$ .

<sup>80</sup> Without making additional assumptions, deriving theoretical guarantees for convergence seems quite daunting, as in each iteration of the algorithm we are solving a full Mixed-Integer optimization problem.



where  $\mathbf{w} = [u^\top, x^\top, y^\top, q^\top]^\top$  and  $H \preceq 0$ . This is a rather general formulation that encompasses many different models of interest. As the pyDR package (Balandat et al., 2016a) is written in a modular fashion, it is straightforward to include other consumption models of the form (21).

## B.1 Quadratic Utility Model with Battery

### *Calibration of the Consumption Utility Model*

Recall from Section 3.2 that in the Quadratic Utility model a consumer who consumes quantity  $\tilde{q}_t$  in period  $t$  at price  $p_t^R$  derives stage utility

$$U_t(q_t) = a_t \tilde{q}_t - \frac{1}{2} b_t \tilde{q}_t^2 - p_t^R \tilde{q}_t \quad (22)$$

In the absence of storage, optimal consumption without a budget constraint yields that

$$U'_t(q_t) = 0 \Leftrightarrow a_t - p_t^R = b_t \tilde{q}_t \Leftrightarrow \tilde{q} = \frac{a_t - p_t^R}{b_t} \quad (23)$$

The parameters  $a_t$  and  $b_t$  are calibrated for each period based on observed consumption data and prices, by positing the (point) elasticity of demand,  $\eta$ . The elasticity is

$$\eta(p_t^R) \triangleq \frac{dq_t(p_t)}{dp_t^R} \frac{p_t^R}{q_t} = -\frac{1}{b_t} \frac{p_t^R}{q_t} = -\frac{p_t^R}{b_t} \frac{b_t}{a_t - p_t^R} = -\frac{p_t^R}{a_t - p_t^R}$$

Solving for the parameters  $a_t$  and  $b_t$  yields

$$a_t = -\frac{p_t^R(1-\eta)}{\eta} \quad b_t = -\frac{p_t^R}{q_t \eta} \quad (24)$$

We calibrate the parameters  $a_t$  and  $b_t$  in each period using consumption data representative<sup>81</sup> of customers with PG&E's A1 tariff under the associated retail charges from the A1 tariff. To ensure comparability, this calibration is the same for all simulations of the Quadratic Utility model.

### *Battery Parameters*

The battery charge  $x_t$  (in kWh) is subject to the following constraints:

$$0 \leq x_t \leq \begin{cases} 0 \text{ kWh} & \text{for no battery} \\ 10 \text{ kWh} & \text{for medium battery} \\ 25 \text{ kWh} & \text{for large battery} \end{cases}$$

Charging and discharging<sup>82</sup> are limited to  $0 \leq u_{i,t} \leq u_i^{\max}$ , where

$$u_1^{\max} = \begin{cases} 0 \text{ kW} & \text{for no battery} \\ 5 \text{ kW} & \text{for medium battery} \\ 25 \text{ kW} & \text{for large battery} \end{cases} \quad u_2^{\max} = \begin{cases} 0 \text{ kW} & \text{for no battery} \\ 7.5 \text{ kW} & \text{for medium battery} \\ 30 \text{ kW} & \text{for large battery} \end{cases}$$

We assume a leakage time constant of  $T_{\text{leak}} = 96$  h and the same charging and discharging efficiency of  $\eta_c = \eta_d = 0.95$ . Discretizing (5) under zero-order hold sampling with a sampling time of 1h then yields the following matrices for the discrete-time system model (2):

$$A = 0.9974 \quad B = [0.95, -1.0526, 0] \quad E = D = 0 \quad c_q = [1, 0, 1]$$

<sup>81</sup> We use the so-called ‘‘Dynamic Load Profile’’, which is published online (Pacific Gas and Electric Company, 2016a).

<sup>82</sup> In our implementation we also limit the direct consumption in order to simplify finding an ‘‘M’’ in the big-M formulation. However, the limit is so high that the constraints are never binding, and thus do not affect the solution of the optimization problem.

## B.2 Commercial Building HVAC System Model

We consider a simple Linear Time Invariant model for the HVAC system of a commercial building, with form and parameters from Gondhalekar et al. (2013). The continuous-time system dynamics are  $\dot{x} = A_{ct}x + B_{ct}u + E_{ct}v$ , where  $x \in \mathbb{R}^3$ ,  $u \in \mathbb{R}^2$ ,  $v \in \mathbb{R}^3$  and

$$A_{ct} = \begin{bmatrix} -(k_1 + k_2 + k_3 + k_5)/c_1 & (k_1 + k_2)/c_1 & k_5/c_1 \\ (k_1 + k_2)/c_2 & -(k_1 + k_2)/c_2 & 0 \\ 5/c_3 & 0 & -(k_4 + k_5)/c_3 \end{bmatrix}$$

$$B_{ct} = \begin{bmatrix} 1/c_1 & -1/c_1 \\ 0 & 0 \\ 0 & 0 \end{bmatrix}, \quad E_{ct} = \begin{bmatrix} k_3/c_1 & 1/c_1 & 1/c_1 \\ 0 & 1/c_2 & 0 \\ k_4/c_3 & 0 & 0 \end{bmatrix}$$

Here  $x_1(t)$  represents the room temperature, and  $x_2(t)$  and  $x_3(t)$  represent interior-wall surface and exterior-wall core temperature at time  $t$ , respectively. The inputs  $u_1(t)$  and  $u_2(t)$  are heating and cooling power in period  $t$ , respectively. The disturbance vector  $v(t)$  consists of outside air temperature ( $v_1(t)$ ), solar radiation ( $v_2(t)$ ) and internal heat gains ( $v_3(t)$ ). All temperatures are in  $^\circ\text{C}$ , all other inputs are in kW. The parameters in the matrices given in Table 4.

**Table 4** HVAC system parameters (Gondhalekar et al., 2013)

$c_1$	$c_2$	$c_3$	$k_1$	$k_2$	$k_3$	$k_4$	$k_5$
$9.356 \cdot 10^5$	$2.97 \cdot 10^6$	$6.695 \cdot 10^5$	16.48	108.5	5.0	30.5	23.04

We discretize the continuous-time model using a zero-order hold scheme with 1 hour sampling time<sup>83</sup> to obtain a discrete-time system of the form (2). The resulting matrices are

$$A = 0.1 \cdot \begin{bmatrix} 5.821 & 3.394 & 0.582 \\ 1.069 & 8.868 & 0.048 \\ 0.814 & 0.214 & 7.536 \end{bmatrix} \quad B = 10^{-3} \cdot \begin{bmatrix} 2.947 & -2.947 \\ 0.231 & -0.231 \\ 0.181 & -0.181 \end{bmatrix} \quad E = 10^{-3} \cdot \begin{bmatrix} 20.238 & 3.178 & 2.947 \\ 1.441 & 1.368 & 0.231 \\ 143.635 & 0.190 & 0.181 \end{bmatrix}$$

The total power consumption in this model is simply the sum of heating and cooling power, and so  $c_q = [1, 1]$ . The interior air temperature  $x_{1,t}$  is required to satisfy ‘‘comfort constraints’’ of the form  $x_{1,t}^{\min} \leq x_{1,t} \leq x_{1,t}^{\max}$ , where

$$x_{1,t}^{\min} = \begin{cases} 21 & \text{if } 8\text{am} \leq t \leq 8\text{pm} \\ 19 & \text{otherwise} \end{cases} \quad x_{1,t}^{\max} = \begin{cases} 26 & \text{if } 8\text{am} \leq t \leq 8\text{pm} \\ 30 & \text{otherwise} \end{cases}$$

with the narrower band capturing the main work hours. Heating and cooling power consumption  $u_{1,t}$  and  $u_{2,t}$  satisfy actuator constraints of the form  $0 \leq u_{1,t} \leq u_{1,t}^{\max}$  and  $0 \leq u_{2,t} \leq u_{2,t}^{\max}$ , respectively, where

$$u_{1,t}^{\max} = 500 \quad u_{2,t}^{\max} = \begin{cases} 150 & \text{for nodes PGEB, PGP2} \\ 200 & \text{for node PGCC} \\ 300 & \text{for nodes PGSA, PGF1} \end{cases}$$

Here we adjusted some of the constraints from Gondhalekar et al. (2013) upwards to account for the higher cooling requirements (hence larger HVAC systems) at the higher temperature pricing nodes PGCC (Central Coast), PGSA (Sacramento) and PGF1 (Fresno).

<sup>83</sup> We could also higher sampling frequencies, but those would result in much larger optimization models.

## C Economics Appendix

### C.1 Deadweight loss bias-variance decomposition

We can compute the bias-variance decomposition of a tariff's deadweight loss (DWL), displayed in Table 1, under the assumption of a time-separable linear demand system, as follows. We recall the expression (6) for the DWL, under the assumption of time separability (i.e. cross-derivatives equal zero):

$$DWL = -\frac{1}{2} \sum_{j=1}^J e_j^2 \frac{\partial x_j}{\partial e_j}$$

We construct weights which are proportional to the demand derivatives, so that the coefficients on the tariff errors sum to one:

$$\begin{aligned} w_j &\triangleq -\frac{1}{2} \frac{\partial x_j}{\partial e_j} / \left( -\frac{1}{2} \sum_{i=1}^J \frac{\partial x_i}{\partial e_i} \right) \\ &= \frac{\partial x_j}{\partial e_j} / \left( \sum_{i=1}^J \frac{\partial x_i}{\partial e_i} \right). \end{aligned}$$

We treat the vector of weights  $\mathbf{w}$  as a notional probability mass function. All expectations are with respect to  $\mathbf{w}$ .

Then our proxy loss function is the expected squared tariff error, under  $\mathbf{w}$ , and is proportional to the DWL:

$$\begin{aligned} L &\triangleq \sum_{j=1}^J w_j e_j^2 = \frac{\sum_j e_j^2 \frac{\partial x_j}{\partial e_j}}{\sum_j \frac{\partial x_j}{\partial e_j}} \\ &= -2 \cdot DWL / \left( \sum_j \frac{\partial x_j}{\partial e_j} \right) \end{aligned}$$

We define the tariff's bias as the expected difference between the retail price and the social marginal cost (SMC):

$$\beta \triangleq \sum_j w_j (p_j^R - SMC_j) = \sum_j w_j e_j.$$

The variance is the expected squared difference of the tariff error from the bias:

$$\text{Var} \triangleq \sum_j w_j (p_i^R - SMC_i - \beta)^2 = \sum_j w_j (e_j - \beta)^2.$$

The tariff proxy loss is the variance plus the square of the bias:

$$L = \beta^2 + \text{Var}.$$

Since the  $DWL = -(\sum_j \frac{\partial x_j}{\partial e_j}) L / 2$ , The portion of DWL due to bias is  $-(\sum_j \frac{\partial x_j}{\partial e_j}) \beta^2 / 2$ , and the portion due to variance is  $-(\sum_j \frac{\partial x_j}{\partial e_j}) \text{Var} / 2$ . In Table 1, as in our simulations, we determine demand derivatives by assuming constant demand elasticity, and backing out demand derivatives from historical price and load levels for A-1 customers.

## C.2 Social Marginal Cost and the Social Cost of Carbon

To calculate the social marginal cost (SMC) RTP tariff, we assume that the social marginal cost of generation is the private marginal generation cost, plus the externalized cost of pollution. For simplicity, we consider pollution costs to be entirely attributable to GHG emissions.

We do not include estimated capacity costs in SMC tariffs, because we consider the quality of the data to be too low, and the calculation method too arbitrary, to merit inclusion in the tariffs that form the basis for our repository of simulation data. However, when we calculate welfare metrics in Sections 5.3 and 6.2, we also include estimated capacity costs, whose calculation we describe in Appendix C.3. The resulting inconsistency means that the SMC-RTP tariff could be improved on.

To determine the social cost of GHG emissions, we start by assigning a social cost of carbon, of \$40 per metric tonne CO<sub>2</sub>e (Jacobsen et al., 2016; Interagency Working Group on Social Cost of Carbon, 2013). From this, we subtract an estimate of the cost of carbon that was reflected in the price of carbon in the California cap and trade market, and thus internalized into wholesale prices. We determine the latter subtrahend to be \$0 in 2012, and \$12 in 2013 and 2014 (Hsia-Kiung et al., 2014).

In order to obtain the carbon cost per MWh, we multiply these carbon costs per tonne by the marginal operating emissions rate (MOER) of the CAISO grid, in tonnes per MWh. To obtain these MOERs, we use a dataset from the company WattTime, which gives hourly marginal operating emissions rates (MOERs) for the CAISO market, for the year 2015 (see also (Callaway et al., 2015)). We do not have hourly data on emissions rates for the CAISO grid for 2012-2014, but we will see below that the hourly variation in MOERs in 2015 is small enough that it would have a very small impact on our welfare calculations. We then assume that the composition of marginal power plants did not dramatically change between 2012 and 2015, and use the 2015 mean MOER from the WattTime dataset.

Then the time-average marginal external carbon cost is

$$\underbrace{914.83}_{\text{MOER}} \frac{\text{lbs}}{\text{MWh}} \cdot \underbrace{\frac{1 \text{ tonne}}{2204.62 \text{ lb}}}_{=1} \cdot \underbrace{\frac{\$40}{\text{tonne}}}_{\text{SCC}} = \frac{\$16.60}{\text{MWh}} \text{ for 2012}$$

and

$$\underbrace{914.83}_{\text{MOER}} \frac{\text{lbs}}{\text{MWh}} \cdot \underbrace{\frac{1 \text{ tonne}}{2204.62 \text{ lb}}}_{=1} \cdot \underbrace{\frac{\$(40 - 12)}{\text{tonne}}}_{\text{SCC}} = \frac{\$11.62}{\text{MWh}} \text{ for 2013 and 2014}$$

To show that using the mean MOER in place of the hourly results does not result in excessive error, we rely on our observation that the coefficient of variation for CAISO MOERs in WattTime dataset is 6.9%. Since variation in external costs is due entirely to variation in the MOER, this results in a standard deviation of \$1.16 / MWh in 2012, and \$0.86 / MWh in 2013 and 2014. Compared to the pricing errors we observe, this is extremely small.<sup>84</sup> We also tried fitting several models predicting MOERs from LMPs, and found LMPs to be quite poor predictors. The R-squared coefficient for a linear regression of MOER on LMP for 2015 is 0.03. Lowess locally linear regression showed a similarly poor fit.

Therefore, carbon costs are essentially a fixed adder, which “cancels out” some portion of the welfare loss caused by high volumetric markups, by bringing the social marginal cost up toward the retail price.

In our discussion of double payment and imputed generation rates in Section 6, we mentioned that CPUC mandates seem to bring expensive renewable generation online, out of merit order. This presumably biases our retailer surplus metric upward, and may have troubling implications for our measures quantifying efficiency and social welfare. But if marginal consumption is served from the spot market, and does not affect production levels of these out-of-market resources, then our marginal welfare measures would be unaffected by this possibility.

<sup>84</sup> We can draw a similar conclusion with publicly available data. In CAISO, the time-sensitive estimate of the marginal cost of carbon differs from its average by less than 2.9%, or \$0.463/MWh, more than 95% of the time (Callaway et al., 2015, p. 19).

### C.3 Calculation of Capacity Costs

In California, due to both price caps and limited price-responsiveness of demand, the energy markets are seen as inadequate to the task of ensuring sufficient capacity to meet peak demand. To address this, the CPUC requires that LSEs procure sufficient capacity to meet their estimated contribution to system peak load, with a 15% reserve margin, in a bilateral capacity market (Gannon et al., 2015). In the California capacity market, LSEs procure capacity at the monthly level.

To calculate marginal contributions to system capacity cost, we follow Boomhower and Davis (2016), whose primary concern is to evaluate the benefits of energy efficiency investments, which deliver time-varying reductions in consumption. They rely on the 2013-2014 CPUC Resource Adequacy Report (Gannon et al., 2015), which presents data on a survey of resource adequacy (RA) contracts (covering generally around 10% of all RA contracts), including the mean, weighted average, maximum, minimum, and 85th percentile of contract costs per kW-year. It presents these figures by month-of-year for all of CAISO (Table 13), and regionally, aggregated over all months (Table 12).

Boomhower and Davis (2016, Appendix B) take the 85th percentile of contract prices, in \$/kW-month, for all of California, disaggregated by month, to represent the marginal cost of adding or maintaining capacity. Then they consider several methods of allocating percentages of contribution to peak capacity needs across hours. The result of such an allocation procedure is to arrive at a \$/kWh capacity charge for each hour of the month, in proportion to their contribution to peak, such that the charges add up to the original \$/kW-month quantity. We follow one of their three methods, which assigns one third of the peak capacity cost to each of the peak three hours of system load. We obtain system load data from the website <http://www.energyonline.com>, provided by LCG Consulting.

This method has several shortcomings, but it seems to be the best achievable with publicly available data. Firstly, the CPUC survey covers only 31% of such contracts in CAISO, and we have no assurance that this subset of contracts is representative of the population. Further, we can see in Table 12 that capacity contracts reported for capacity local to the Bay Area and other PG&E areas settle at lower prices than in other regions, but we do not have monthly prices available for our geographical regions of interest— only for CAISO as a whole.<sup>85</sup>

Pfeifenberger et al. (2012) provide additional background on this topic. They argue that because California’s long-run Resource Adequacy requirement is currently met by bilateral contracting, it is difficult to estimate the value of marginal capacity in California. They report that as of 2012, the CPUC (California Public Utilities Commission) cost-effectiveness test assumed that peak reductions from that DR resources provided savings of \$136. kW-year. In contrast, because of excess capacity, they argue that the capacity could be acquired for as little as \$18-38/kW-year (Pfeifenberger et al., 2012, p. 2).

## D Data

Our simulations use different historical data as inputs, including time series of CAISO LMPs, weather, and representative historical consumption and data on the various tariffs offered by PG&E. In this section we describe the sources for this data and how the raw data has been processed. All data used in our simulations is available for download (Balandat et al., 2016b) so it can be used with our python package `pyDR` (Balandat et al., 2016a) to reproduce the results reported in this paper.

*Weather* Historical outside temperature and Global Horizontal incident (GHI) solar radiation data for each of the geographic locations was obtained from the publicly available CIMIS data set (California Department of Water Resources, 2015). For the 15 minute resolution model, the data was generated from the hourly data using two-sided exponential smoothing. The four

<sup>85</sup> In fact, the CPUC capacity (“Long Run Adequacy”) regulations are more complex than we have indicated, because in addition to the total capacity requirement, LSEs are also required to ensure that an administratively-determined portion of their capacity is in their local area, so that sufficient capacity is still available during grid congestion. Capacity prices vary considerably by local area.

different components of the solar radiation used in the HVAC building model simulations were computed using the open source python library pvlib (pvlib, 2016).

*Wholesale Electricity Prices* CAISO defines a total of 23 so-called Sub-Load-Aggregation Points (SLAP). Among other roles, these SLAPs are the pricing points on which compensation for Demand Response resources registered as Proxy Demand Resources (PDR) is based (California Independent System Operator Corporation, 2013). We used real-time market (RTM) data for the years 2012-2014 for the following SLAPs: PGCC (Central Coast), PGEB (SF East Bay), PGF1 (Fresno), PGP2 (SF Peninsula) and PGSA (Sacramento). The data was scraped on 15 minute resolution from the CAISO OASIS API (California Independent System Operator Corporation, 2015). For the hourly resolution of our model, we used the average of the the real-time LMP within each hour.

*Tariffs* The schedules for the PG&E commercial electricity tariffs used in our study are provided by PG&E in form of a spreadsheet (Pacific Gas and Electric Company, 2016b). The tariffs used for the simulation in this paper are also included in our python package pyDR (Balandat et al., 2016a).

*PDP events* For peak day pricing, we use data on the historical occurrence of “SmartDays,” which are days on which the PG&E residential “SmartRate” critical peak prices are charged. This data is available on the PG&E website,<sup>86</sup> and we use the data from 2012 to 2014 in our simulations. PG&E representatives have also provided us with a list of PDP event days for 2013-2015 by email, and have told us that that SmartDay event days and PDP event days are triggered on the same days, although there are slight discrepancies. We use the online SmartDay data in order to have a consistent series that includes 2012.

The PG&E website lists the following SmartDay events:

- 2011: 6/21, 6/22, 7/5, 7/6, 7/28, 7/29, 8/17, 8/18, 8/23, 8/29, 9/2, 9/6, 9/7, 9/8, 9/20
- 2012: 7/9, 7/10, 7/11, 7/23, 9/4, 9/13, 9/14, 10/1, 10/2, 10/3
- 2013: 6/7, 6/28, 7/1, 7/2, 7/19, 8/19, 9/9, 9/10
- 2014: 5/14, 6/9, 6/30, 7/1, 7/7, 7/14, 7/25, 7/28, 7/29, 7/31, 9/11, 9/12
- 2015: 6/12, 6/26, 6/30, 7/1, 7/28, 7/29, 7/30, 8/17, 8/27, 8/28, 9/9, 9/10, 9/11
- 2016: 6/1, 6/26, 6/27, 6/28, 6/30, 7/14, 7/15, 7/26, 7/27, 7/28, 8/17, 9/26

*Demand Profiles* We calibrate the parameters for the quadratic utility model (see Section B.1 for details) on the demand from the “dynamic profiles” provided by PG&E (Pacific Gas and Electric Company, 2016a).

## E Tables of Results

In Tables 5 - 16, we display the simulation results for the QU consumer, for each tariff, DR type (including PDP as a DR type), battery size, and elasticity. Results are averaged across years (2012, 2013, 2014) and region (PGCC, PGEB, PGF1, PGP2, PGSA).

“CS” is consumer surplus: consumption utility minus consumer expenditure. “RES” is “retail energy surplus”: consumer expenditure minus LMP-weighted consumption and carbon externalized carbon costs. “Cap” is capacity costs. “SS” is social surplus — here reported as  $SS = CS + RES - Cap$ . “Gen” is marginal generation cost: LMP-weighted consumption, plus externalized carbon cost. (This implies that consumer expenditure can be calculated as  $RES + Gen$ .) “VSEAR” is virtual social energy arbitrage revenue: the revenue that would be generated if all charge-discharge cycles were purchases and sales of energy, at the LMP plus externalized carbon cost (see footnote in Section 5.2). “PEAR” is private energy arbitrage revenue: the savings in individual expenditure due to battery usage, holding control decisions at their actual values, including PDP revenues, but excluding baseline-dependent DR revenues. Blank entries represent the value zero.

<sup>86</sup> [https://www.pge.com/en\\_US/residential/rate-plans/rate-plan-options/smart-rate-add-on/smart-day-history/smart-day-history.page](https://www.pge.com/en_US/residential/rate-plans/rate-plan-options/smart-rate-add-on/smart-day-history/smart-day-history.page), accessed October 12, 2016.

**Table 5** QU Data;  $E_d = -0.05$ , Battery size = None

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	37501	3002	198	40305	1011	0	0
A1	CAISO	37500	3004	194	40309	1004	0	0
A1	LMP-G	37498	3005	194	40309	1005	0	0
A1	BLT	37503	3000	197	40306	1008	0	0
A1	LMP-G BLT	37502	3001	198	40306	1009	0	0
A1TOU	None	37457	3045	197	40304	1010	0	0
A1TOU	CAISO	37455	3046	193	40308	1003	0	0
A1TOU	LMP-G	37454	3047	193	40308	1004	0	0
A1TOU	BLT	37459	3042	197	40305	1007	0	0
A1TOU	LMP-G BLT	37458	3044	197	40305	1008	0	0
A1TOU	PDP	37418	3073	185	40306	1009	0	0
A6TOU	None	36506	3915	186	40235	997	0	0
A6TOU	CAISO	36505	3916	183	40238	990	0	0
A6TOU	LMP-G	36504	3917	183	40238	991	0	0
A6TOU	BLT	36508	3912	186	40234	994	0	0
A6TOU	LMP-G BLT	36507	3914	186	40235	995	0	0
A6TOU	PDP	36685	3715	165	40235	998	0	0
Opt Flat	None	40600	-46	205	40349	1048	0	0
Opt Flat	CAISO	40598	-44	201	40353	1041	0	0
Opt Flat	LMP-G	40598	-44	201	40353	1041	0	0
Opt Flat	BLT	40603	-47	205	40350	1045	0	0
Opt Flat	LMP-G BLT	40602	-47	205	40350	1045	0	0
A1 RTP	None	38429	2106	197	40338	1015	0	0
SMC RTP	None	40558	0	202	40356	1039	0	0

**Table 6** QU Data;  $E_d = -0.05$ , Battery size = Medium

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	37501	3002	198	40305	1011	0	0
A1	CAISO	37612	2924	192	40344	981	31	-43
A1	LMP-G	37574	2967	188	40352	975	36	-30
A1	BLT	37555	2991	184	40362	968	43	-5
A1	LMP-G BLT	37538	3008	183	40363	968	43	-5
A1TOU	None	37459	3039	197	40301	1014	-3	3
A1TOU	CAISO	37572	2962	184	40350	980	31	-36
A1TOU	LMP-G	37532	3006	182	40356	976	35	-23
A1TOU	BLT	37514	3033	171	40376	965	45	0
A1TOU	LMP-G BLT	37495	3051	172	40375	965	45	0
A1TOU	PDP	37478	3009	185	40301	1013	-5	59
A6TOU	None	37142	3265	185	40222	1013	-16	636
A6TOU	CAISO	37235	3212	165	40283	977	21	607
A6TOU	LMP-G	37196	3248	172	40272	978	19	619
A6TOU	BLT	37191	3257	162	40286	971	26	633
A6TOU	LMP-G BLT	37170	3274	170	40274	976	21	634
A6TOU	PDP	37256	3131	164	40223	1014	-16	570
Opt Flat	None	40600	-46	205	40349	1048	0	0
Opt Flat	CAISO	40757	-179	211	40368	1024	25	-13
Opt Flat	LMP-G	40736	-157	211	40368	1024	25	-13
Opt Flat	BLT	40660	-61	191	40407	1003	45	-1
Opt Flat	LMP-G BLT	40652	-53	191	40407	1004	44	-1
A1 RTP	None	38546	2144	149	40541	866	155	119
SMC RTP	None	40733	0	122	40611	868	178	189

**Table 7** QU Data;  $E_d = -0.05$ , Battery size = Large

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	37502	3001	198	40305	1011	0	1
A1	CAISO	37725	2767	227	40265	1027	-15	-143
A1	LMP-G	37645	2863	220	40288	1009	3	-100
A1	BLT	37556	2989	185	40360	969	42	-4
A1	LMP-G BLT	37538	3007	183	40361	969	41	-4
A1TOU	None	37461	3038	197	40301	1014	-3	4
A1TOU	CAISO	37682	2815	205	40292	1020	-8	-123
A1TOU	LMP-G	37601	2908	192	40317	1006	5	-83
A1TOU	BLT	37513	3032	171	40374	966	44	1
A1TOU	LMP-G BLT	37496	3049	172	40373	966	44	1
A1TOU	PDP	37555	2942	108	40388	1011	-1	140
A6TOU	None	37842	2632	73	40401	1017	-10	1360
A6TOU	CAISO	38008	2476	78	40407	1011	-3	1286
A6TOU	LMP-G	37950	2539	76	40412	1005	3	1309
A6TOU	BLT	37878	2624	73	40429	988	18	1358
A6TOU	LMP-G BLT	37866	2636	73	40429	989	18	1358
A6TOU	PDP	37899	2579	55	40423	1019	-10	1252
Opt Flat	None	40600	-46	205	40349	1048	0	0
Opt Flat	CAISO	40983	-498	308	40177	1118	-68	-51
Opt Flat	LMP-G	40929	-443	303	40184	1116	-67	-51
Opt Flat	BLT	40660	-62	192	40406	1004	44	-1
Opt Flat	LMP-G BLT	40652	-55	192	40406	1004	44	-1
A1 RTP	None	38608	2180	106	40683	769	254	182
SMC RTP	None	40852	0	61	40791	751	297	320

**Table 8** QU Data;  $E_d = -0.1$ , Battery size = None

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	18631	3002	198	21435	1011	0	0
A1	CAISO	18634	3002	194	21443	999	0	0
A1	LMP-G	18632	3005	194	21443	1001	0	0
A1	BLT	18635	2999	197	21437	1001	0	0
A1	LMP-G BLT	18633	3001	197	21437	1004	0	0
A1TOU	None	18587	3043	196	21433	1009	0	0
A1TOU	CAISO	18591	3043	192	21441	997	0	0
A1TOU	LMP-G	18588	3045	192	21441	999	0	0
A1TOU	BLT	18591	3039	195	21435	1000	0	0
A1TOU	LMP-G BLT	18590	3041	196	21435	1002	0	0
A1TOU	PDP	18558	3050	172	21436	1006	0	0
A6TOU	None	17684	3785	175	21294	983	0	0
A6TOU	CAISO	17688	3784	171	21301	971	0	0
A6TOU	LMP-G	17685	3787	172	21300	974	0	0
A6TOU	BLT	17688	3779	174	21293	973	0	0
A6TOU	LMP-G BLT	17686	3784	174	21295	977	0	0
A6TOU	PDP	17891	3537	133	21295	984	0	0
Opt Flat	None	21782	-48	213	21522	1085	0	0
Opt Flat	CAISO	21786	-47	209	21530	1073	0	0
Opt Flat	LMP-G	21785	-46	209	21530	1074	0	0
Opt Flat	BLT	21787	-49	212	21526	1076	0	0
Opt Flat	LMP-G BLT	21786	-48	212	21526	1077	0	0
A1 RTP	None	19569	2129	197	21501	1018	0	0
SMC RTP	None	21743	0	206	21537	1068	0	0



**Table 9** QU Data;  $E_d = -0.1$ , Battery size = Medium

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	18631	3002	198	21435	1011	0	0
A1	CAISO	18743	2925	192	21475	982	31	-43
A1	LMP-G	18704	2968	189	21483	976	36	-30
A1	BLT	18685	2991	184	21492	968	43	-5
A1	LMP-G BLT	18668	3008	183	21493	968	42	-4
A1TOU	None	18590	3037	196	21430	1013	-3	3
A1TOU	CAISO	18703	2962	184	21480	980	30	-36
A1TOU	LMP-G	18662	3005	182	21485	976	35	-23
A1TOU	BLT	18644	3031	170	21504	964	45	0
A1TOU	LMP-G BLT	18626	3049	171	21503	964	45	0
A1TOU	PDP	18617	2987	172	21432	1011	-5	59
A6TOU	None	18318	3140	174	21284	999	-15	635
A6TOU	CAISO	18410	3091	154	21347	965	19	606
A6TOU	LMP-G	18372	3123	161	21334	966	18	618
A6TOU	BLT	18366	3132	152	21345	958	24	632
A6TOU	LMP-G BLT	18346	3147	160	21334	962	20	632
A6TOU	PDP	18458	2964	110	21312	1000	-15	568
Opt Flat	None	21782	-48	213	21522	1085	0	0
Opt Flat	CAISO	21942	-182	217	21544	1060	27	-13
Opt Flat	LMP-G	21921	-160	217	21544	1060	27	-13
Opt Flat	BLT	21844	-63	198	21583	1038	46	-1
Opt Flat	LMP-G BLT	21837	-55	198	21583	1039	46	-1
A1 RTP	None	19684	2168	149	21703	875	155	119
SMC RTP	None	21919	0	126	21792	900	181	192

**Table 10** QU Data;  $E_d = -0.1$ , Battery size = Large

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	18632	3001	198	21435	1011	0	1
A1	CAISO	18856	2769	227	21398	1029	-15	-143
A1	LMP-G	18776	2865	221	21420	1010	3	-100
A1	BLT	18686	2989	184	21490	969	41	-4
A1	LMP-G BLT	18668	3006	183	21491	969	41	-4
A1TOU	None	18591	3036	196	21430	1013	-3	4
A1TOU	CAISO	18813	2816	205	21424	1021	-8	-123
A1TOU	LMP-G	18731	2908	191	21448	1007	5	-84
A1TOU	BLT	18644	3030	170	21503	965	44	1
A1TOU	LMP-G BLT	18626	3047	171	21502	966	43	1
A1TOU	PDP	18689	2940	98	21531	1011	-1	139
A6TOU	None	18984	2613	53	21543	1015	-10	1351
A6TOU	CAISO	19151	2458	63	21546	1010	-3	1278
A6TOU	LMP-G	19092	2520	57	21555	1003	3	1301
A6TOU	BLT	19020	2605	53	21572	986	18	1349
A6TOU	LMP-G BLT	19009	2616	53	21572	987	18	1349
A6TOU	PDP	19040	2572	51	21561	1019	-10	1248
Opt Flat	None	21782	-48	213	21522	1085	0	0
Opt Flat	CAISO	22171	-504	317	21350	1155	-66	-51
Opt Flat	LMP-G	22116	-448	311	21357	1153	-65	-51
Opt Flat	BLT	21845	-65	199	21581	1040	45	-1
Opt Flat	LMP-G BLT	21837	-57	199	21581	1040	45	-1
A1 RTP	None	19746	2206	107	21845	779	255	184
SMC RTP	None	22039	0	66	21973	783	303	326

**Table 11** QU Data;  $E_d = -0.2$ , Battery size = None

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	9196	3002	198	12000	1011	0	0
A1	CAISO	9207	2999	191	12015	988	0	0
A1	LMP-G	9202	3004	192	12014	993	0	0
A1	BLT	9205	2994	195	12005	987	0	0
A1	LMP-G BLT	9202	3000	196	12006	993	0	0
A1TOU	None	9153	3038	195	11996	1007	0	0
A1TOU	CAISO	9164	3035	188	12011	984	0	0
A1TOU	LMP-G	9159	3041	190	12010	989	0	0
A1TOU	BLT	9162	3030	192	12001	983	0	0
A1TOU	LMP-G BLT	9158	3036	193	12002	990	0	0
A1TOU	PDP	9143	3006	147	12002	1002	0	0
A6TOU	None	8345	3524	152	11717	955	0	0
A6TOU	CAISO	8356	3519	145	11731	932	0	0
A6TOU	LMP-G	8349	3527	148	11728	939	0	0
A6TOU	BLT	8355	3509	145	11718	931	0	0
A6TOU	LMP-G BLT	8349	3522	151	11720	941	0	0
A6TOU	PDP	8600	3259	87	11772	962	0	0
Opt Flat	None	12452	-51	228	12173	1159	0	0
Opt Flat	CAISO	12463	-53	221	12189	1136	0	0
Opt Flat	LMP-G	12461	-51	222	12189	1138	0	0
Opt Flat	BLT	12462	-51	225	12185	1136	0	0
Opt Flat	LMP-G BLT	12460	-50	226	12185	1139	0	0
A1 RTP	None	10154	2173	196	12132	1025	0	0
SMC RTP	None	12418	0	215	12203	1125	0	0

**Table 12** QU Data;  $E_d = -0.2$ , Battery size = Medium

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	9196	3002	198	12000	1011	0	0
A1	CAISO	9309	2927	193	12043	983	30	-43
A1	LMP-G	9270	2970	189	12050	977	36	-30
A1	BLT	9250	2990	184	12056	967	42	-4
A1	LMP-G BLT	9233	3008	183	12058	968	42	-4
A1TOU	None	9155	3032	195	11993	1011	-3	3
A1TOU	CAISO	9269	2960	183	12046	981	30	-36
A1TOU	LMP-G	9228	3003	181	12051	975	34	-23
A1TOU	BLT	9210	3026	169	12067	962	44	0
A1TOU	LMP-G BLT	9191	3044	170	12066	962	44	0
A1TOU	PDP	9202	2945	137	12010	1006	-4	59
A6TOU	None	8976	2895	149	11721	970	-13	632
A6TOU	CAISO	9064	2856	132	11788	942	17	604
A6TOU	LMP-G	9028	2881	139	11770	941	17	615
A6TOU	BLT	9019	2886	132	11773	933	22	629
A6TOU	LMP-G BLT	9002	2901	138	11765	936	19	630
A6TOU	PDP	9124	2833	86	11871	984	-14	566
Opt Flat	None	12452	-51	228	12173	1159	0	0
Opt Flat	CAISO	12618	-188	229	12201	1132	31	-13
Opt Flat	LMP-G	12595	-165	229	12201	1131	31	-13
Opt Flat	BLT	12519	-67	212	12239	1109	50	-1
Opt Flat	LMP-G BLT	12510	-59	212	12239	1109	50	-1
A1 RTP	None	10265	2217	150	12332	894	156	120
SMC RTP	None	12594	0	136	12459	965	186	198

**Table 13** QU Data;  $E_d = -0.2$ , Battery size = Large

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	9197	3001	198	12000	1011	0	1
A1	CAISO	9422	2775	228	11969	1032	-15	-143
A1	LMP-G	9342	2869	221	11989	1012	3	-100
A1	BLT	9251	2989	184	12055	969	41	-4
A1	LMP-G BLT	9233	3006	183	12056	969	41	-4
A1TOU	None	9157	3032	195	11993	1011	-3	4
A1TOU	CAISO	9380	2818	204	11994	1023	-8	-123
A1TOU	LMP-G	9297	2909	190	12016	1007	5	-84
A1TOU	BLT	9209	3026	169	12066	964	43	1
A1TOU	LMP-G BLT	9192	3043	170	12065	964	43	1
A1TOU	PDP	9257	2944	97	12103	1011	-1	139
A6TOU	None	9564	2602	46	12120	1016	-11	1335
A6TOU	CAISO	9732	2449	57	12125	1012	-3	1262
A6TOU	LMP-G	9673	2511	50	12135	1005	2	1285
A6TOU	BLT	9600	2593	45	12148	986	18	1332
A6TOU	LMP-G BLT	9589	2605	46	12148	987	17	1333
A6TOU	PDP	9618	2571	46	12142	1021	-10	1240
Opt Flat	None	12452	-51	228	12173	1159	0	0
Opt Flat	CAISO	12851	-515	333	12003	1228	-62	-51
Opt Flat	LMP-G	12795	-458	327	12010	1226	-61	-51
Opt Flat	BLT	12519	-69	213	12237	1111	48	-1
Opt Flat	LMP-G BLT	12511	-61	213	12237	1111	48	-1
A1 RTP	None	10327	2256	110	12473	800	258	186
SMC RTP	None	12718	0	76	12641	847	314	337

**Table 14** QU Data;  $E_d = -0.3$ , Battery size = None

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	6051	3002	198	8855	1011	0	0
A1	CAISO	6069	2996	187	8877	978	0	0
A1	LMP-G	6062	3004	190	8876	985	0	0
A1	BLT	6066	2989	188	8868	975	0	0
A1	LMP-G BLT	6060	2999	194	8865	983	0	0
A1TOU	None	6009	3034	193	8849	1006	0	0
A1TOU	CAISO	6027	3027	183	8871	973	0	0
A1TOU	LMP-G	6019	3036	186	8869	980	0	0
A1TOU	BLT	6024	3020	183	8861	969	0	0
A1TOU	LMP-G BLT	6018	3031	190	8858	979	0	0
A1TOU	PDP	6018	2961	121	8858	997	0	0
A6TOU	None	5296	3263	128	8430	926	0	0
A6TOU	CAISO	5314	3257	119	8452	897	0	0
A6TOU	LMP-G	5303	3267	125	8446	906	0	0
A6TOU	BLT	5311	3240	117	8434	892	0	0
A6TOU	LMP-G BLT	5302	3260	126	8436	905	0	0
A6TOU	PDP	5549	3141	82	8607	948	0	0
Opt Flat	None	9412	-54	243	9115	1233	0	0
Opt Flat	CAISO	9430	-60	233	9138	1199	0	0
Opt Flat	LMP-G	9427	-56	234	9138	1202	0	0
Opt Flat	BLT	9427	-54	235	9138	1197	0	0
Opt Flat	LMP-G BLT	9425	-52	238	9135	1200	0	0
A1 RTP	None	7029	2217	194	9052	1033	0	0
SMC RTP	None	9382	0	223	9159	1182	0	0

**Table 15** QU Data;  $E_d = -0.3$ , Battery size = Medium

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	6051	3002	198	8855	1011	0	0
A1	CAISO	6165	2930	193	8901	985	30	-43
A1	LMP-G	6125	2971	189	8907	978	35	-30
A1	BLT	6105	2990	184	8911	967	41	-4
A1	LMP-G BLT	6088	3007	183	8912	967	41	-4
A1TOU	None	6011	3028	193	8846	1009	-3	3
A1TOU	CAISO	6126	2959	182	8903	981	30	-36
A1TOU	LMP-G	6085	3001	180	8906	975	34	-23
A1TOU	BLT	6065	3022	168	8919	960	44	0
A1TOU	LMP-G BLT	6047	3040	169	8918	961	43	0
A1TOU	PDP	6074	2924	97	8902	1004	-4	58
A6TOU	None	5920	2672	118	8474	942	-11	628
A6TOU	CAISO	6004	2643	107	8540	921	15	602
A6TOU	LMP-G	5971	2660	113	8518	917	16	612
A6TOU	BLT	5959	2663	109	8513	908	20	625
A6TOU	LMP-G BLT	5945	2677	112	8509	911	19	626
A6TOU	PDP	6040	2726	80	8685	970	-13	565
Opt Flat	None	9412	-54	243	9115	1233	0	0
Opt Flat	CAISO	9584	-194	242	9147	1203	34	-13
Opt Flat	LMP-G	9560	-170	242	9148	1203	34	-13
Opt Flat	BLT	9483	-71	226	9186	1179	53	-1
Opt Flat	LMP-G BLT	9474	-63	226	9185	1179	53	-1
A1 RTP	None	7136	2265	153	9249	914	157	121
SMC RTP	None	9560	0	146	9414	1029	192	204

**Table 16** QU Data;  $E_d = -0.3$ , Battery size = Large

Tariff	DR Type	CS	RES	Cap	SS	Gen	VSEAR	VPEAR
A1	None	6052	3001	198	8855	1011	0	1
A1	CAISO	6278	2780	228	8830	1035	-15	-143
A1	LMP-G	6197	2872	221	8848	1014	3	-100
A1	BLT	6106	2988	184	8910	968	40	-4
A1	LMP-G BLT	6088	3006	183	8911	969	40	-4
A1TOU	None	6012	3027	193	8847	1009	-3	4
A1TOU	CAISO	6236	2820	203	8853	1025	-9	-123
A1TOU	LMP-G	6154	2909	189	8873	1008	4	-84
A1TOU	BLT	6065	3021	168	8919	962	43	1
A1TOU	LMP-G BLT	6047	3039	168	8917	962	42	1
A1TOU	PDP	6113	2947	97	8964	1012	-1	139
A6TOU	None	6430	2592	45	8977	1016	-11	1318
A6TOU	CAISO	6599	2443	56	8986	1015	-3	1245
A6TOU	LMP-G	6540	2504	49	8995	1007	2	1268
A6TOU	BLT	6467	2583	45	9005	986	17	1315
A6TOU	LMP-G BLT	6455	2595	45	9005	987	17	1316
A6TOU	PDP	6482	2575	46	9011	1025	-11	1233
Opt Flat	None	9412	-54	243	9115	1233	0	0
Opt Flat	CAISO	9821	-526	346	8948	1301	-58	-51
Opt Flat	LMP-G	9763	-467	341	8955	1299	-58	-51
Opt Flat	BLT	9483	-74	226	9183	1181	51	-1
Opt Flat	LMP-G BLT	9474	-65	226	9183	1181	51	-1
A1 RTP	None	7199	2307	113	9392	821	261	188
SMC RTP	None	9686	0	87	9600	910	324	348

**Table 17** HVAC Simulations Data

Tariff	DR Type	Indiv	Gen	Cap	-SS
A1	None	146795	47275	20825	68100
A1	BLT	144649	44312	18211	62523
A1TOU	None	148514	47122	20724	67846
A1TOU	CAISO	144595	44006	17477	61483
A1TOU	BLT	146211	43926	17284	61210
A1TOU	LMP-G	146239	44011	17312	61323
A1TOU	LMP-G BLT	146998	44424	18188	62612
A1TOU	PDP	147396	46824	8591	55415
A10	None	149471	47936	11455	59391
A10	BLT	147712	46135	10904	57039
A10TOU	None	147242	47618	11184	58802
A10TOU	BLT	145564	45892	10702	56594
A10TOU	PDP	148114	47694	7708	55402
A6TOU	None	136553	45695	2867	48562
A6TOU	BLT	134969	44162	2778	46940
A6TOU	PDP	135883	45642	2627	48269
E19TOU	None	131046	49598	3361	52959
E19TOU	BLT	129784	48440	3234	51674
E19TOU	PDP	131046	49598	3361	52959
OptFlat	None	39261	47272	20825	68097
OptFlat	CAISO	27985	51660	19106	70766
OptFlat	BLT	36334	43510	17037	60547
OptFlat	LMP-G	29903	50291	19207	69498
OptFlat	LMP-G BLT	36729	43557	17037	60594
A1 RTP	None	112629	37073	15051	52124
SMC RTP	None	33304	33304	6500	39804

The HVAC simulation results, displayed in Table 17, are also averaged across years and regions. “Indiv” is individual expenditures, “Gen” is generation cost, and “Cap” is capacity cost. If we normalize consumption utility to zero, then consumer surplus is -Indiv, retailer surplus is Indiv - Gen (or Indiv - Gen - Cap if we account for capacity costs), and social surplus is -Gen - Cap. We report -SS, i.e. Gen + Cap in the last column.

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